## Interviewing and Assisting Trafficking Survivors

by Dorchen A. Leidholdt

## **Barriers to Interviewing and Assisting Survivors**

As challenging as it can be to identify human trafficking and recognize victims, the tasks of interviewing and assisting survivors of human trafficking can be even more daunting. Trafficking victims endure the same kind of harms as victims of many commonly occurring crimes. What distinguishes trafficking is that, while most crime victims suffer discrete injuries that occur during a limited period of time, victims of human trafficking are often subjected to a wide array of criminal acts inflicted over a period of months or even years.

Trafficking victims have much in common with other kinds of crime victims and frequently have experienced the same forms of violence as victims of intimate partner violence, rape and sexual harassment, theft and extortion, stalking and torture, and official corruption. Like intimate partner violence, trafficking often involves betrayal by individuals the victim trusted and loved as well as a course of abusive conduct that extends over years. Like rape and sexual harassment, trafficking often involves a profound violation of the victim's most intimate boundaries. Like theft and extortion, trafficking almost always robs victims of economic resources, leaving victims with urgent material needs. Like stalking and torture, trafficking deprives victims of privacy and peace of mind, instilling in them a state of fear. Like official corruption, trafficking too often denies victims the possibility of justice and protection.

The multifaceted and prolonged nature of the victimization affects trafficking victims in ways that can impede the efforts of attorneys and other service providers to interview victims and develop strong working relationships with them. The many obstacles faced by the legal or social service professional attempting to assist trafficking victims are almost always the direct result of the harm — physical, psychological, and material — inflicted by the traffickers who carry out this profoundly injurious crime.

#### Trauma

Many trafficking victims have sustained psychological trauma, symptoms of which can range from depression, often accompanied by listlessness or flattened affect, to panic attacks and extreme emotionality. Often victims attempt to distance themselves psychically from their terrifying and humiliating experiences through minimization, memory loss, and dissociation. Many try to numb feelings of anxiety through alcohol and drugs. Post traumatic stress disorder (PTSD) is extremely common among victims of human trafficking. A normal response to abnormal degrees of stress, PTSD is characterized by intrusion (emotional reactions, flashbacks, images, nightmares), avoidance (dissociation, minimizing, numbing, denial), and arousal (anger, difficulty concentrating, insomnia).<sup>2</sup>

Prior to being trafficked, many victims suffer traumatic events that inflict psychic trauma. This prior trauma not only attracts the attention of traffickers, who are adept at seeking out vulnerable victims and exploiting their vulnerability, but also magnifies the psychic harm of subsequent trauma. Typical is the experience of Kika, a sex trafficking victim from Latin America who was a client at Sanctuary for Families, a large New York City not-for-profit organization serving domestic violence and trafficking victims and their families. Before Kika met the man who lured her to the United States, pressed her into debt bondage, and handed her over to a brothel manager, she had been beaten by her mother as a child, raped by her mother's boyfriend, and battered by a boyfriend. Like sharks that scent blood in the water, Kika's traffickers were attracted by and preyed on her vulnerability. The psychic damage they inflicted was greatly compounded by her previous psychic injury and rendered her so disabled that she was unable to resist the demands of her traffickers and identify routes of escape.

Many victims display the hallmarks of traumatic bonding, also known as Stockholm syndrome, sometimes viewing their exploiters as their protectors. Mario, a labor trafficking victim from Honduras, had witnessed the murder of his beloved older brother by a rival street gang and had been threatened and held captive by the "coyotes" he paid to smuggle him through Mexico and across the border. Once in the United States he fell under the control of a construction boss who confiscated his passport and held him in a trailer on the construction company's work site, forcing him to work long hours for no pay. However, the construction boss occasionally wired money to Mario's family in Mexico. Sporadic acts of apparent kindness like the payments to his family led Mario to feel indebted to the man who was brutally exploiting him. Mario's traumatic bonding intensified his trafficker's domination and control.<sup>5</sup>

High degrees of trauma like that sustained by Kika and Mario heighten the challenges faced by lawyers and other professionals attempting to interview and assist victims. Minimization, denial, and memory loss, all symptoms of psychological trauma, can make it extremely difficult to elicit information necessary to understand whether the exploiter's conduct rises to the level of actionable trafficking, to draft petitions and criminal complaints, and to prepare the victim to testify at trial.

Physical trauma, especially traumatic brain injury, may also be at the root of difficulties victims have remembering. Traffickers and other abusers know that leaving victims with visible physical injuries can tip off authorities and render victims less marketable. Beatings sustained in and around the head can leave even cooperative victims with enduring difficulties producing a coherent narrative of their histories and details of their trafficking experience.

Interviewing survivors and preparing them for court proceedings require them to recount the traumatic events. Not infrequently this can cause them to reexperience the earlier trauma and trigger traumatic symptoms. For survivors, the pain of reliving traumatic events can discourage them from attending meetings with attorneys and other service providers and cooperating with law enforcement officials. For the providers attempting to assist survivors and not cause further harm, the experience of inadvertently retraumatizing a client during interviews or preparation sessions can be extremely uncomfortable and thwart well-intentioned efforts to provide help.

Anger and irritability are frequent symptoms of the kind of depression and trauma victims experience, and it is not unusual for survivors to misdirect these emotions caused by abuse at the hands of their traffickers to those attempting to provide protection and assistance. Attorneys at Sanctuary for Families provided legal representation to Kristina, an Eastern European trafficking victim who had been serially raped, first by the American man who recruited her on an internet bride website and then, when she fled from him, by a man who falsely claimed to be a police officer. The efforts of attorneys to help Kristina obtain immigration relief and medical assistance for her seizure disorder were frequently met with outbursts of rage and, on two occasions, with physically menacing acts. Staff struggled to maintain their composure in the face of repeated incidents of provocative and even frightening behavior.<sup>6</sup>

#### Fear

Traffickers maintain control over their victims by deliberately instilling in them high degrees of fear, often by threatening to harm them and those they love.<sup>7</sup> Since traffickers often have connections with victims' communities and know the whereabouts of their family members, victims are acutely aware that their exploiters can make good on such threats. Olga, a Sanctuary for Families client and a labor trafficking victim from the Ukraine, was subjected to chilling threats. Not only was she told that she would be forced into prostitution if she disobeyed her traffickers' orders, after she tried to escape she was warned that if she did not do everything her traffickers demanded they would murder her two small children in the Ukraine, eviscerate them, and sell their organs. Olga was paralyzed by fear, and when she was rescued had frequent and uncontrollable panic attacks. This made it extremely difficult for her attorney to gather the information she needed to prepare Olga's application for a T-visa.<sup>8</sup>

Traffickers also instill in their victims fears about the response of law enforcement and immigration authorities. Sex trafficking victims are routinely told by their traffickers that if they try to seek help from the police they will be arrested for prostitution and, if they are immigrants, summarily deported. Sex traffickers threaten victims with children that, if the authorities find out that they were in prostitution, their children will be put in foster care and they will be deported and never see their children again. Labor traffickers tell victims that authorities will separate them from their families, incarcerate them in immigration jails, and deport them back into the conditions of poverty they had hoped to escape.

Sadly, too often these threats are realized. Both sex and labor trafficking victims often experience mistreatment by authorities, not only in their countries of origin, where official corruption may be rampant, but also in the United States. Survivors of sex trafficking often report that law enforcement officers tell them after arrest that they will be released if they provide sexual services to the officers. Sex trafficking victims who are apprehended by the police are far more likely to be arrested and treated as law breakers than identified as victims and offered services. Trafficking victims who are undocumented immigrants are frequently subjected to arrest, detention, and deportation by American criminal justice and immigration authorities more used to expelling "illegal immigrants" than identifying victims and providing them with protection.

Existing in conditions of heightened fear for months or even years not only can exacerbate trauma and its symptoms but also can make it difficult for survivors to trust anyone, especially someone who is or appears to be connected with government authorities, including lawyers. Repeated experiences of betrayal and exploitation, often by those in whom survivors had placed their trust, render them suspicious, guarded, reluctant to disclose important information, and likely to resort to giving those attempting to assist them the false narratives drilled into them by their traffickers.

#### Shame

Like all those who are victimized, survivors of human trafficking experience shame — shame at having been tricked and deceived, at having been taken advantage of, at having been exploited, and often at failing to provide family members with money survivors had intended to send them. Because the period of victimization is often prolonged, the shame they experience is often deeper and more persistent than that experienced by other crime victims.

Sex trafficking victims almost invariably experience a profound degree of shame. Over and over, they are required by both their traffickers and their customers to perform acts that are degrading, humiliating, and repugnant to them. Deepening their shame, they often are required to feign pleasure in the degradation and to pretend that they are engaging in humiliating acts of their own volition. Not infrequently these acts are photographed or filmed, and the victims are threatened that the pornographic images will be shown to family members and/or publicized on the internet. Victims are often subjected to verbal abuse by their exploiters and their customers, called names like "dirty whore," "puta," and "slut" that suggest that their very beings are vile and that they are in prostitution because they are prostitutes by nature.

In most societies, especially traditional ones, prostitution is considered the lowest human condition, one that renders those in it permanently stigmatized and cast out of normal society. Prostitution is considered immoral, a violation of religious precepts, and prostitutes are regarded as "fallen women." In many countries, including our own, prostitution is a crime. By inducing their victims into prostitution, sex traffickers marginalize them, creating a vast gulf between victims and those attempting to assist them. It is not surprising that sex trafficking victims often find it difficult if not impossible to recount experiences that are mortifying in the extreme.

#### **Isolation**

Extreme isolation, the *sine qua non* of human trafficking, takes place in a variety of settings — private homes, farms and factories, brothels, strip clubs, and sex shops. This isolation does not separate victims from all human contact; indeed, they are usually surrounded by others, they enjoy little if any privacy, and human contact of the most invasive nature imaginable is often pressed upon them. Instead, the isolation that is endemic to human trafficking takes the form of the trafficker rigorously controlling the victim's ability to communicate, cutting the victim off from systems of support, and curtailing his or her freedom of movement.

Traffickers isolate their victims for many, interconnected reasons: to separate them from sources of help, to prevent them from obtaining information that could facilitate escape, to keep them in a state of disorientation and dependence, to stop them from discovering the truth about the trafficker's campaign of misinformation, and to shield their operations from detection by law enforcement authorities. Often trafficking victims suffer in conditions of isolation for weeks, months, or years.

The isolation imposed by traffickers amplifies their power and control over their victims and impresses the traffickers' world view and belief system on them. Sex traffickers often carry this to an extreme, employing a process called "seasoning," which systematically breaks down and reconstructs the victim's values, sense of self, and understanding of her or his relationship to society. A victim who has been successfully seasoned regards the trafficker as an omniscient, omnipotent god and offers him devotion and blind obedience. Isolation and its consequences mean that the legal professional trying to connect with a victim may first need to deal with someone deeply influenced by, if not still in the service of, the trafficker.

### Adaptation

While trafficking is often precipitated by tactics of overt brutality and/or deception, as months turn into years, traumatized, fearful, shamed, and isolated victims may begin to accept their circumstances. They struggle to make the intolerable survivable. They learn that fighting against their exploiters is dangerous and futile. The best that can be achieved is accommodation. If traumatic bonding kicks in, victims come to regard traffickers as family and protectors.

When exploitation in trafficking becomes routine, victims no longer try to escape but instead try to find a way to survive physically and emotionally within its confines. Often it takes an overtly violent experience to rouse the victim from this trauma-induced stupor and precipitate an effort to escape. Kika, one of Sanctuary for Families' sex trafficking clients, is a good example. Psychologically devastated by having to provide sexual services to twenty customers a night, Kika adapted to life in a brothel by creating a family with the other victims. Annie, a trafficking victim from the Dominican Republic, became her confidante and best friend. Only when Annie was murdered in front of her by an irate customer did Kika's illusion of safety shatter, and she began to try to find an exit route. Similarly, Olga, the labor trafficking victim from the Ukraine, became inured to life as a labor slave until her trafficker tried to rape her. Then she tried the only exit available to her — suicide. 11

When she first met with her lawyer at Sanctuary for Families, Katerina presented as a battered wife who needed an order of protection. Later she told her attorney that she had previously been in prostitution, which she described as entirely voluntary. To the attorney's surprise, a law student intern who had been preparing Katerina's application for a civil order of protection reported that Katerina was a trafficking victim. In her mid-20's she had gone to an employment agency in Moscow in response to an ad for babysitters in New York City. When she arrived at Kennedy Airport, she was met by a man, working with a female confederate, who placed her in debt bondage, confiscated her passport, and, with the debt mounting, offered Katerina a way to settle it: stripping in Newark or performing "massage" in Brooklyn. Katerina's entry into prostitution was far from volitional, and the three years in brothel and escort prostitution that followed left her suicidal, self-hating, and alcoholic. Nonetheless, Katerina continued to insist that she was not a victim and that the other women in the brothel had suffered far more than she.<sup>12</sup>

Katerina's attorney came to realize that her client was engaged in the psychological strategy of "reappraisal," "cognitively transforming the situation so as to alter its emotional impact." <sup>13</sup> As a team of psychologists explains, "This process may include an individual reappraising an aversive situation as not as bad as it could be, minimizing the harm, [providing] justification for the situation, [making] social comparisons to others who are worse off, or [demonstrating] acceptance of the situation." <sup>14</sup>

Lawyers and other service providers working with possible victims of trafficking who deny sustaining harm or minimize negative effects should be alert to the likelihood that reappraisal or other mechanisms of adaptation may be at work. Rather than simply accepting a client's disclaimer of harm at face value, as initially occurred in Katerina's case, the legal professional should sensitively explore all of the facts and circumstances before ruling out the crime of trafficking. Once Katerina was correctly identified as a victim of human trafficking, not only did her self-blame abate but she became eligible for a T-Visa and the many benefits available to T-Visa applicants.

## **Recommendations to Legal Professionals**

### Work to Develop a Relationship of Trust

Building the trust that is essential to a healthy attorney-client relationship is not an easy task but there are steps you can take to help create a strong, trusting relationship. Your first task may be dispelling misunderstandings about your role. Even though you may be a private practitioner or a lawyer employed by a public interest organization, your client may assume that you are a government official and regard you with suspicion and fear.

As soon as possible, explain to your client, if it is accurate, that you are not working for the government and that all of his or her communications to you will be kept strictly confidential. Emphasize that your client can speak with you freely and openly, without concern that you will disclose his or her confidences to the government or the traffickers. If your client is an immigrant, broach the subject of immigration status with sensitivity: For example, instead of asking "Are you undocumented?" you could say "We may be able to help you with your immigration legal needs." Be alert to the power imbalance inherent in the attorney-client relationship and work to diminish it by acknowledging the client's strengths, listening to his or her concerns, and demonstrating responsiveness to his or her needs.

### **Prioritize Effective Communication**

Effective communication is the foundation of a strong attorney-client relationship. If your client does not speak English and you do not speak her or his language, be sure that you communicate through a competent interpreter who not only speaks your client's language but, if appropriate, your client's dialect. Equally important, make sure that the interpreter treats your client with sensitivity, professionalism, and respect. If you can communicate with your client at all without an interpreter, after the interpretation has begun try to ask your client, outside of the interpreter's earshot, whether he or she feels comfortable with the interpreter's level of skill and attitude. Both your client and the interpreter must understand his or her duty of confidentiality. If the interpreter is from your client's ethnic community, inquire as to whether he or she has connections to your client's kinship group or that of the exploiters and, if so, find another interpreter.

Whether your client speaks your language or not, try to use language that is readily accessible to a layperson and, whenever possible, avoid legal jargon.

Take time to thoroughly explain to your client the available legal remedies, each step of the process, the identities and role of key players, what to expect during interaction with each of them, and what will be expected of your client in and outside of court. The better prepared your client is for each stage of the case, the more comfortable he or she will feel, the better he or she will present, and the more confidence he or she will have in the representation. Because emergencies often arise suddenly in trafficking cases, make sure that your client has a way to reach you if necessary.

## Be Alert to Symptoms of Psychological Distress

Legal professionals working with trafficking victims need to be alert to the possibility that their clients are experiencing psychological distress and be able to recognize its symptoms. Many trafficking victims suffer from anxiety, depression, and other symptoms of trauma. A normal response to acutely distressing abnormal experiences, these symptoms can interfere with the victim rebuilding her life and working with her attorney on her case. Victims may avoid talking about painful experiences, may deny that they occurred, or may break down when attempting to describe them. You may discover that your client has suicidal ideations or is actively suicidal. If possible, attempt to make referrals to appropriately trained professionals with experience and skill in working with trauma victims. Be aware that your client may have developed substance abuse problems in an effort to alleviate feelings of depression and anxiety. If you see signs that this is the case, identify appropriate substance abuse treatment providers and encourage your client to seek their assistance.

## Strive to Mitigate the Effects of Recounting Traumatic Events

Describing traumatic experiences almost invariably forces trafficking survivors to relive them and often sparks traumatic symptoms. Legal professionals cannot avoid such inquiries because an accurate, detailed account of incidents of trafficking, the tactics of the traffickers, and the effects on the victim is essential to almost every kind of case intended to provide survivors with legal relief. While there is no easy solution to this dilemma, there are ways that the psychological harm from participation in the legal process can be alleviated. It may be less injurious, and even therapeutic, for victims to transcribe accounts of their traumatic experiences. If your client is literate, consider asking her or him to prepare a written narrative of her or his experiences. Ask questions in a supportive, nonjudgmental way and affirm your client's responses in a manner that demonstrates understanding and compassion. Avoid body language,

expressions, or comments that indicate that you find her pitiful or her experiences shocking or disgusting or that you take a voyeuristic interest in her ordeal.

Understand that there may need to be multiple meetings before your client can disclose incidents that are especially painful to remember or humiliating to reveal. Scheduling the interview over several days may help prevent your client from being flooded with feelings of distress. If your client breaks down in the course of a session and timing permits, take a break and consider ending early. Reassure your client that it is not unusual to become upset in an interview when asked to remember traumatic occurrences. Remember that your client has survived an experience in which his or her autonomy was severely curtailed if not destroyed; in the interview, let your client determine the timing and pace to the greatest extent possible. Try to end the interview in a positive way, for example, by acknowledging your client's strength and courage.<sup>15</sup>

### Avoid Exacerbating Feelings of Embarrassment, Shame, or Self-blame

Choose a meeting location that is private and avoid interruptions once your interview begins. Do not disclose your client's circumstances to anyone other than colleagues who are part of your legal team. Realize that your client may not have disclosed the trafficking to family members or friends, who could be judgmental or critical, so don't interview her or him in their presence or allude in their presence to her or his victimization. Be careful not to imply in your comments or questions that your client was responsible for the exploitation or stayed in an abusive situation voluntarily. Avoid, for example, asking, "Why couldn't you leave?" When inquiring about sexual abuse, let your client guide the discussion and reassure her or him that such victimization is common in trafficking cases and that he or she is not to blame. Understand that sex trafficking victims often experience prostitution as rape. Avoid asking questions such as "Was sex a part of your job?" that downplay the seriousness of the violation survivors typically feel.

#### **Be Sensitive to Issues of Gender**

If you are male and your client is a female victim of sexual exploitation or abuse, ask her if she would be more comfortable talking with a legal professional who is female and, if so, try to enlist the help of a sensitive female colleague. Demonstrate through your words and actions that you are not being judgmental. You may wish to acknowledge the strength and agency that facilitated her survival. Recognize that trafficking victims often have complex relationships with and feelings about their traffickers and that traumatic bonding

may still be at work. If appropriate, explain that it is not unusual for victims to have feelings of love or gratitude toward those who abused them.

### **Develop and Implement a Safety Plan**

Safety planning is as essential in trafficking cases as in cases of domestic violence. It may have begun before you even meet your client; inquire about safety considerations from any referral sources, such as law enforcement providers. Ensure that the meeting place for your interviews with your client is in a safe location, ideally one that is confidential. Help your client understand the importance of keeping the fact and substance of your meetings confidential. Find out where your client's traffickers and any confederates are, and work with your client to develop a plan in which they can be avoided.

Often the next step — and the most difficult one — is identifying a safe place for the survivor to live. Shelter resources for trafficking survivors are scarce. Explore the possibility of your client entering a domestic violence shelter and, if there is resistance on the part of shelter staff, emphasize to them the similarities of trafficking to intimate partner violence. Be sure that the shelter is not near the living quarters or operations of the traffickers and their associates. If local shelter is not available, explore the possibility of your client relocating to another part of the state or to another state with such facilities.

Other safety measures available to domestic violence victims may be equally beneficial to trafficking victims, such as criminal orders of protection, which usually require the initiation of a criminal case against the trafficker, and civil orders of protection, which usually require that the trafficker and victim have an intimate relationship. Because the family members of victims are frequently the subject of traffickers' threats, your safety plan should include steps that protect the safety of the client's family members in the home country. In one Sanctuary for Families' case, a survivor's attorney persuaded the prosecutor to postpone the arrest of her client's traffickers, who operated between Mexico and the United States, until her daughter in Mexico, whom the traffickers had under surveillance, could be spirited to safety in a domestic violence shelter in New York City.

#### Be Attentive to Your Client's Material Needs

Trafficking survivors have an array of urgent material needs. Be attentive to these needs and work to address them. They include the need for a safe place to live, food, toiletries, clothing, and medical care. Survivors who are undocumented may not be eligible for traditional public benefits such as food stamps and cash

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assistance; explore the possibility of obtaining benefits for them under New York State's anti-trafficking law and available to T-Visa applicants. Material assistance also includes providing your client with a glass of water, tissues, and snacks during the interview. Helping the survivor address these needs not only will free him or her from dependence on exploiters but will help facilitate a relationship of trust.

## **Conclusion**

Interviewing and assisting survivors of human trafficking pose many of the same challenges as interviewing and assisting victims of domestic violence. For this reason, it can be immensely helpful to reach out to experienced domestic violence victim advocates for suggestions about safety planning and addressing clients' other needs. While working in respectful partnership to assist a client with the strength and courage to survive the unimaginable will test the knowledge and skill of even the most seasoned legal professional, it is likely to be one of the most rewarding experiences of an attorney's legal career.

## **Notes**

- 1. Melissa Farley, et al., Prostitution and Trafficking in Nine Countries: An Update on Violence and Posttraumatic Stress Disorder, 2 (3/4) Journal of Trauma Practice 33, 35 (2003); Melissa Farley & Howard Barkan, Prostitution, Violence, and Post-Traumatic Stress Disorder, 27 (3) Women & Health 37, 40-41 (1998).
- 2. See, e.g., Mary Ann Dutton, Empowering and Healing the Battered Woman, at 16-3 (1992).
- 3. The trafficking victims whose experiences are drawn upon to provide examples for this chapter were all clients of the Center for Battered Women's Legal Services at Sanctuary for Families in New York City. The author of this chapter is the Center's Director.
- 4. Kika Cerpa, "The Human Toll of Sex Trafficking and the Way Out: Kika's Story," presentation at Mercer University (Mar. 20, 2009).
- 5. Information provided by the victim to the author.
- 6. Information provided by the victim to Lori Cohen, Senior Staff Attorney, Center for Battered Women's Legal Services, Sanctuary for Families.
- 7. Kevin Bales, Disposable people: New slavery in the global economy (1999).
- 8. Information provided by the victim to Lori Cohen, Senior Staff Attorney, Center for Battered Women's Legal Services, Sanctuary for Families.
- 9. Judith Lewis Herman, "Introduction: Hidden in Plain Sight: Clinical Observations on Prostitution," in Melissa Farley, ed., *Prostitution, Trafficking, and Traumatic Stress* (2003).
- 10. Information provided by the victim to the author.
- 11. Information provided by the victim to Lori Cohen, Senior Staff Attorney, Center for Battered Women's Legal Services, Sanctuary for Families.
- 12. Information provided by the victim to the author.
- 13. J. Gross, Antecedent-and response-focused emotion regulation: Divergent consequences for experience, expression, and physiology, Journal of Personality and Social Psychology, 74, 284 (1998).
- 14. T.K. Logan et al., *Understanding Human Traffficking in the United States*, *Trauma, Violence, and Abuse*, Vol. 10, No. 1, 15 (January 2009).
- 15. World Health Organization, WHO Ethical and Safety Recommendations for Interviewing Trafficked Women (2003).

## T Nonimmigrant Status and Human Trafficking: U.S. Law, Policy, Government and Non-Government Resources

#### FEDERAL LAW

## Immigration and Nationality Act (INA): 8 USC § 1101, et seq. o INA §101(a)(15)(T) (T eligibility criteria)

- o INA § 212(a) (Inadmissibility grounds)
- o INA §212(d)(13) (T visa waiver of inadmissibility "incident to trafficking")
- INA §212(d)(3)(Nonimmigrant waiver of inadmissibility "national interest")
- INA § 214(o) (Conditions of T Nonimigrant Status)

#### Trafficking Victims Protection Act (TVPA)

- o 22 USC § 7101(13) (purpose and findings)
- o 22 USC §7102(1) (abuse or threatened abuse of law or legal process)
- o <u>22 USC §7102(3) (coercion)</u>
- o 22 USC §7102(4)(commercial sex act)
- o <u>22 USC §7102(7)(d</u>ebt bondage)
- o 22 USC §7102(8)(involuntary servitude)
- o 22 USC §7102(11)(severe form of trafficking in persons)

#### **Criminal Code:**

- o 18 USC §1589 Forced Labor
- o 18 USC §1590 Trafficking with respect to peonage, slavery, involuntary servitude, or forced labor
- o 18 USC §1591 Sex Trafficking
  - 18 USC §1591(e)(1) "abuse or threatened abuse of legal process"
  - 18 USC §1591(e)(5) "serious harm"

## TITLE 8 CODE OF FEDERAL REGULATIONS (CFR)

#### 8 CFR

- o § 214.11(T visa)
- o § 212.16 (T waivers)
- o § 245.23 (T visa Adjustment of Status to Legal Permanent Resident)
- o § 212.18 (Waivers for T Visa Adjustment of Status)
- o § 1214.2 (EOIR-Admin. Closure & Stay of Removal)
- o § 1212.16 (EOIR-T visa Waivers in Removal Proceedings)

Classification for Victims of Severe Forms of Trafficking in Persons; Eligibility for "T" Nonimmigrant Status (Interim Rule), 81 Fed. Reg. 92266 (Dec. 19, 2016)

o This interim rule, effective January 18, 2017, amended the prior T regulations at 8 C.F.R. §214.11 and related sections. The supplementary information provides helpful background and explanation of the changes.

#### FEDERAL GOVERNMENT POLICY AND REPORTS

## U.S. Department of Homeland Security, U.S. Citizenship and Immigration Services (USCIS) Policy Guidance:

USCIS Policy Manual Volume 3, Part B Victims of Trafficking

## U.S. Department of State, Office to Monitor and Combat Trafficking in Persons:

2022 Trafficking in Persons Report

#### **U.S.** Department of Justice, Office of the Attorney General:

Attorney General's Annual Report to Congress on U.S. Government Activities to Combat Trafficking in Persons

## U.S. Department of Health and Human Services, Administration for Children and Families, Office on Trafficking in Persons:

Trafficking Victim Assistance Program (TVAP)

#### NON-GOVERNMENTAL AND NON-PROFIT ORGANIZATIONS

National Human Trafficking Hotline (Operated by Polaris)
Coalition to Abolish Slavery and Trafficking (CAST)
ASISTA





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-2022

U.S. Citizenship and Immigration Services Vermont Service Center 38 River Road Essex Junction, VT 05479-0001

RE:
Form I-1914 filed on behalf of
Form I-914, Supplement A on behalf of
Form I-914, Supplement A on behalf of
Form I-914, Supplement A on behalf of

Dear USCIS Officer:

Sanctuary for Families represents
a citizen of Dominican

Trafficking, in her Application for T Nonimmigrant Status on Form I-914 and in forms

I-914

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Kate Engelbre
Katherine B. F
Claudia L. Han
Ida Hoghoogh
Anita Kawatra

In connection these applications, please find enclosed the following documents:

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- A signed Form I-914 and supporting evidence listed in the Index of Michèle O. Penzer Supporting Documents
- 3 passport style photos

#### For Ms.

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- A signed Form 1-914, Supplement A and supporting evidence listed in the Index of Supporting Documents

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#### **PAST PRESIDENTS**

Sarah Burke\* **Catherine Douglass Stephanie Ferdman** William F. Gorin Theresa Ann Havell\* John R. Horan **Mary Ann Mailman Loretta McCarthy Catherine Woodman** 

\*in memoriam

U.S. Citizenship and Immigration Services Vermont Service Center, VAWA Unit 75 Lower Weldon Street St. Albans, VT 05479-001

## Re: Application for T Nonimmigrant Status for (A#

Dear USCIS Officer:

Please find enclosed an application for T Nonimmigrant Status filed on behalf of our client citizen and victim of a severe form of sex trafficking pursuant to the Trafficking Victims Protection Act (TVPA). We request that all information relating to this application remain confidential because of the nature of this human trafficking case.

#### I. DOCUMENTS ENCLOSED WITH THIS APPLICATION

#### (principal)

- Form G-28, Notice of Appearance of Attorney;
- Form I-914, Application for T Nonimmigrant Status for
- Form I-912, Request for Fee Waiver and Supporting Documents:<sup>1</sup>
- Form I-192 of \_\_\_\_\_, Application for Advance Permission to Enter as a Nonimmigrant; and
- Index of Evidence and Supporting Documents.

#### (child)

• Form I-914, Supplement A of daughter,
Application for Family Member of T-1 Recipient.

<sup>1</sup> Please note that fee waivers for T visa applications are permissible pursuant to 8 C.F.R. 103.7(c)(3)(xviii).

## II. SUMMARY OF ELIGIBILITY FOR T NONIMMIGRANT STATUS

We request that I-914 Application for T Nonimmigrant Status be approved on the following statutory grounds:
<ul> <li>is physically present in the United States on account of trafficking in persons;</li> <li>is a victim of a severe form of trafficking in persons;</li> <li>would suffer extreme hardship involving unusual and severe harm upon removal; and</li> <li>has complied with all reasonable requests for assistance in the investigation and prosecution of acts of trafficking in persons.</li> </ul>
As described more fully in affidavit at Exhibit 1, is a victim of a severe form of trafficking within the meaning of the TVPA. In husband at the time tricked into coming to the United States to sightsee, but she subsequently learned that he was in fact fleeing from loan sharks involved in organized crime. She learned from her family members in that loan sharks were violently threatening them over nonpayment of the debt and searching for both and her husband. In owe ex-husband abandoned her in the United States, leaving her shackled to his exorbitant gambling debts and extremely vulnerable to her traffickers' tactics of manipulation and coercion. In was tricked by a so-called friend into handing over her savings to pay for legitimate massage classes. In reality, the friend trafficked her into a massage parlor where she was forced to provide sexual services to customers. She was subjected to constant surveillance, prevented from leaving the massage parlor, and threatened with deportation and arrest if she attempted to reject customer demands for sexual services. Her traffickers also photographed her passport and threatened to harm her family in failed to comply.
was not freed from the control of her traffickers until she was arrested by the New York Police Department in the for Families and other nonprofit service providers dedicated to assisting survivors of gender-based violence. In hopes of bringing her traffickers to justice, asked her attorneys to assist her in reporting her experiences to the Federal Bureau of Investigation ("FBI"). In met in person with FBI and multiple times and recounted all details of her trafficking experiences to the best of her recollection. In addition, she authorized her attorneys to provide any other follow-up information requested by the FBI. See Exhibit 4, Affidavit of Neither the FBI nor any other law enforcement agency has made any other requests for assistance, but remains eager to cooperate with future requests in any investigation or prosecution of her traffickers.

would suffer extreme hardship due to her personal circumstances, ongoing symptoms of trauma, and likelihood of social ostracism and discrimination. See 8 C.F.R. 214.11(i)(2). First, faces violent retaliation from her exhusband's loan sharks for nonpayment of her ex-husband's gambling debts. In loan sharks have a history of targeting family members with violence in order to force debt repayment, with mpunity from local police. See Exhibits 19-21. These loan sharks have already threatened family in order to pressure them for money and information regarding the whereabouts of and her ex-husband.	
Second, is unable to access mental health counseling and other urgently needed support services in She has experienced complex and long-term trauma due to her childhood sexual abuse, her domestic violence during her marriages, and her trafficking experiences in the United States. See Exhibit 9, Letter of Case Manager To help her continue her journey to recovery, plans to continue receiving counseling by On the other hand, if were forced to return to she would struggle to find assistance in she weak and largely nonexistent mental health infrastructure. See Exhibits 14-17. Millions of people suffer from mental health issues in yet less than 6% of these sufferers receive treatment. See Exhibit 15. The ack of access is compounded by the extreme stigma attached to mental health problems.	
case, this stigma is exacerbated by the causes of her trauma. Sex is a taboo subject in and she would face social ostracism and potentially even persecution if she attempted to seek help openly as a victim of sex trafficking. has been consistently scored as a Tier 3 country by the Department of State Trafficking in Persons Report, meaning that it fails to meet even minimal standards to combat trafficking and assist victims. <i>See</i> Exhibit 18. In contrast, in the United States has been able to take steps to bring her traffickers to justice by reporting her experiences to the FBI.	
In conclusion, based on the enclosed Form I-914 and the attached supporting documents, we respectfully request that application for T-1 Nonimmigrant Status and her daughter's application for T-3 Nonimmigrant Status be granted. If you have any questions, please do not nesitate to contact me by phone at a by email at a property or by regular mail at a property or the status of th	
Sincerely,	
Sanctuary for Families	

## UNITED STATES DEPARTMENT OF HOMELAND SECURITY UNITED STATES CITIZENSHIP AND IMMIGRATION SERVICES

Affidavit describing "yes and "unclear" responses to questions on Application for T Nonimmigrant Status on Form I-914	AFFIDAVIT OF  A#
STATE OF NEW YORK ) ) ss.:	
COUNTY OF NEW YORK  I, pursuant to 28 USC §1746, d correct:	eclare that the following is true and
I was born I am submitting this affidavit in s Nonimmigrant Status on Form I-914 batrafficking. I am submitting this affidav Form I-914.	support of my application for my T sed on my status as a victim of human
2. With respect to Part B, Other Names Use of my name that appears on certain certificate of disposition from	ed, is an incorrect transliteration of government documents, including my Criminal Court.
federal law enforcement authorities on experience. I met with agents from the The first meeting occurred on	nt B, Declaration of Law Enforcement roons. I authorized my attorney to contact to report my trafficking rederal Bureau of Investigation two times.  and the second meeting occurred have not reached out to request additional
	arrested for any reason, whether I have ne or offense, whether I have been placed ative program, and whether I have ever ted, charged, and have been in jail two
	traffickers' control and being trafficked lew York police officers who charged me ge. The case was referred to the

	in	of New	York and l	nas been
ordered dismissed and sealed.		-		

On I I was arrested under the charge of performing massage without a license in New York. However, this charge was dropped and I was never prosecuted.

- 5. With respect to Part D, Question 2(a), I have answered "No" in response to if I have engaged in prostitution. While I was under my traffickers' control, they coerced me into providing commercial sexual services against my will. Therefore, I do not view myself as having engaged in prostitution.
- 6. With respect to Part D, Question 8(a), I have answered "yes" as to whether I have ever been present or nearby when someone was intentionally killed, tortured, beaten, or injured that person being myself. I was beaten by my stepfather when I was a child. I was also abused by my ex-husband in In addition, customers at the massage parlor where I was trafficked frequently used violence against me, such as hitting me, pulling my hair, and strangling me, if I refused their demands.
- 7. With respect to Part D, Question 8(c), I have answered "yes" as to whether I have ever been present when any person was in any way compelled to engage in any kind of sexual contact—that person being myself. I was sexually assaulted as a child by a neighbor. Later in life, my first husband would have sex with me against my will during our marriage. In addition, my traffickers coerced me into engaging in sexual contact with customers while I was under their control. I was frequently sexually assaulted by customers at the massage parlor.
- 8. With respect to Part D, Question 16, I answered "no" as to whether I have ever by fraud or willful misrepresentation of a material fact sought to procure a visa or any other immigration benefit. My ex-husband prepared our applications for U.S. visas without my assistance and I am unsure of the content of those applications. To my knowledge, there were no misrepresentations.

[SEE FOLLOWING PAGE FOR SIGNATURE]

	Dated:
	New York, NY
Sworn to and subscribed to before me this day of 20	
Notary Public	
I, declare that I am competent to trans	slate English into and that I
have read and translated this affidavit to	
SIGNED:	
Sworn to and subscribed to before me this day of 20	

## UNITED STATES DEPARTMENT OF HOMELAND SECURITY UNITED STATES CITIZENSHIP AND IMMIGRATION SERVICES

Affidavit in support of Application for T Nonimmigrant Status on Form I-914	AFFIDAVIT OF  A#
STATE OF NEW YORK ) ) ss.: COUNTY OF NEW YORK )	·
I, pursuant to 28 USC §174 following is true and correct:	46, declare under penalty of perjury that the
support of my application for T No	m a citizen of where I was born on I. I am submitting this affidavit in nimmigrant Status on Form I-914. I am as based on being a victim of human
services to customers at a massage deliberately tricked me out of all of be legitimate massage classes. Instepenniless and completely financiall parlor, my boss and coworkers refuthrough constant monitoring by vide customer demands for sex, and three police. During this time, I was beat customers. I have reported my traff	ked and pressured me into providing sexual parlor against my will. One of my traffickers f my savings as "tuition" for what I believed to ead, because of the fraud, I was rendered by dependent on my traffickers. At the massage used to let me leave and ensured compliance leo camera, pressuring me to succumb to eatening me with deportation if I called the een and violently sexually assaulted by ficking experience to the federal authorities and my investigation they seek to pursue.
	ences I suffered at the hands of my traffickers, ent, and the extreme hardship I would suffer if
	with my mother, step-father, childhood. We were poor, and we often barely

5. Because I was not biologically related to my stepfather, we had a very bad relationship. When I was little, I would often fight with my step-siblings. I had a very sensitive personality and was rather introverted. Whenever the smallest thing happened, I would become upset. But then my step-father would begin beating

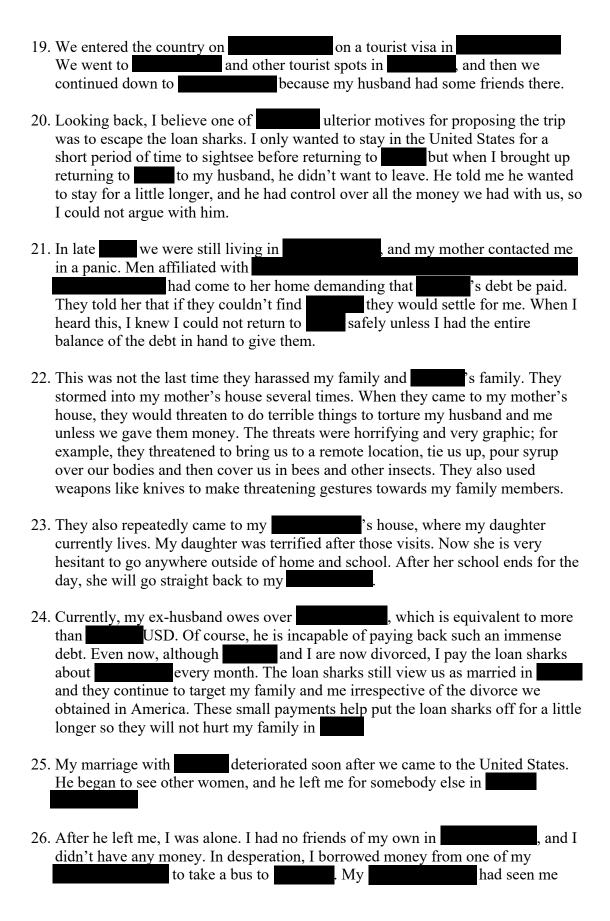
like I could not find any love or warmth in that household. 6. While I was in school, during approximately , I was sexually assaulted by a male neighbor. He was a migrant worker who lived nearby with his family. He would talk with me on my way to and from school. Eventually, he offered to take me to a park. At the park, he raped me. Because I was so young, I had no concept of what sex even was. All I knew was that I felt violated and ashamed. I never told my family about what happened. 7. The sexual assault was traumatizing for me. I had very low self-confidence after the attack, and combined with my unhappy home life, I believe I was very vulnerable when I met my first husband, . at years of age. We met at a right after I had graduated from and after only a few months, we decided to get married. His mother was very kind and warm towards me, and I was very naive because of my young age. Even though there were some parts of spersonality I did not like and he did not treat me very well, I impulsively decided to stop going to school and marry him. I believed I would finally be part of a loving household. 8. My parents also supported the marriage because his family members were in the . His grandfather was even the department. 9. After our marriage, however, things only became worse and worse. I became pregnant, and when I was months along, we discovered the child was a girl during an ultrasound. Due to . My husband's family forced me to get a late-term abortion. One of the worst moments of my life was my lifeless baby lying next to me. 10. My husband's bad qualities also became more and more apparent. He loved to go out gambling and drinking. He would not come back home until late at night. When he returned home, he would often force me to have sex with him even if I did not want to do so. I remember many nights when I was crying while having sex with him. I later realized he was carousing with other women and exposing me to sexually transmitted diseases. 11. Finally, in Jasked for a divorce. He became infuriated. I had never seen him like this before. He grabbed a knife and sliced across my cheek, then locked me in the house. I was imprisoned there for three days and three nights. In those moments, I felt defeated with my entire body. I didn't try to leave and go to the hospital. I simply didn't feel like I had the strength to do anything.

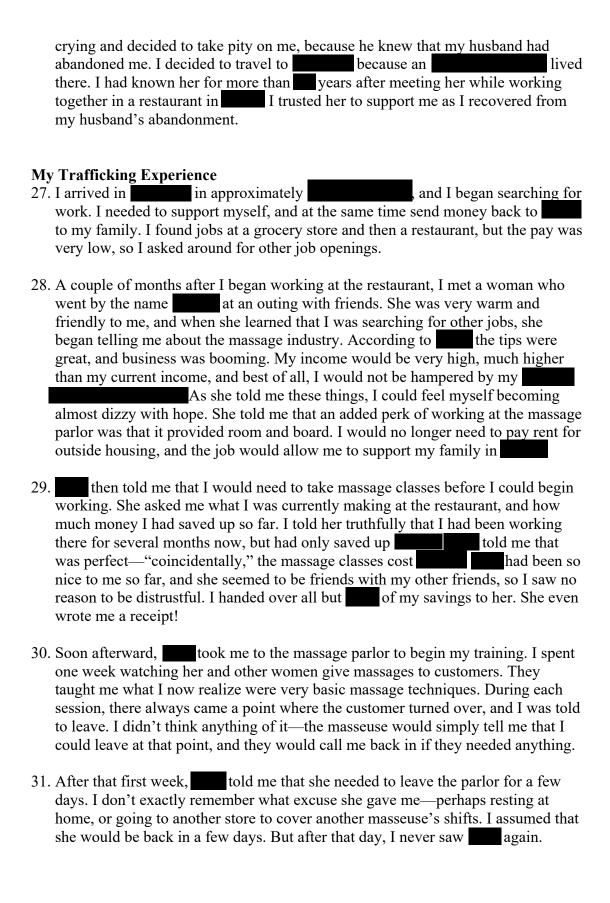
12. My husband began locking me into the house regularly, for two or three days at a time, every time I brought up divorce again. He would scream at me and threaten to kill my entire family if I left him. I was terrified that he would truly carry out

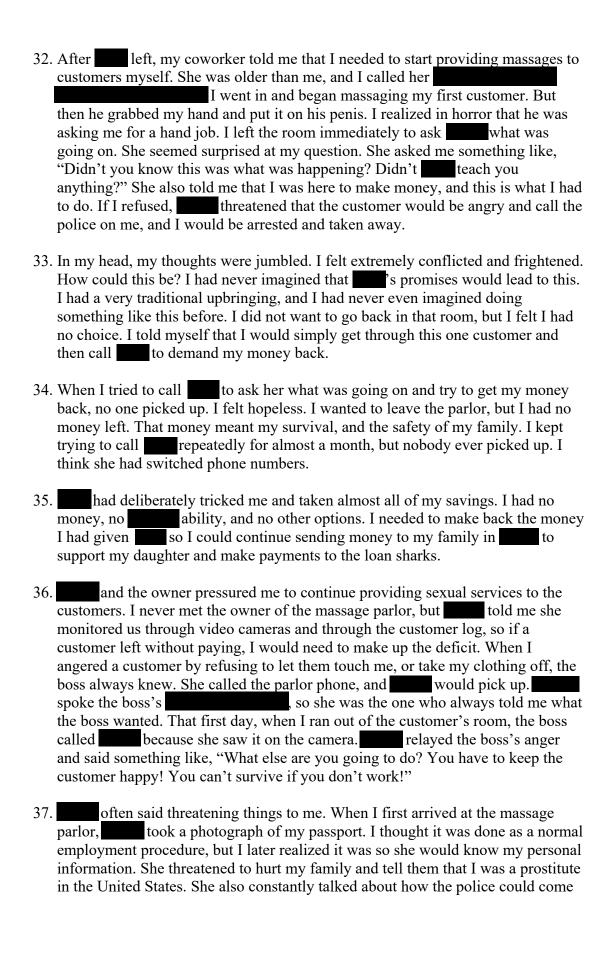
me. He used a stick to beat my step-siblings and me, often leaving bruises. It felt

Eventually, after a few months, I stopped asking him for a divorce. 13. Around this time, I also discovered I was pregnant. This time, I was pregnant with a boy, so I was able to carry him to term. My son, was born on I thought that after my son was born, might become more responsible and loving. But he did not try to find a steady job. He would not even take care of our son. I had to entrust my son with my mother and go out to work to support us. I travelled to the surrounding cities and worked in different restaurants, sending money back to support our son. 14. At the end of I was finally able to obtain a divorce from I was terrified to bring up divorce to him again because of his past reactions, so I deliberately asked my to accompany me. agreed to the divorce, and I was able to leave him for good. He demanded that our son stay with him, however. His family has not allowed me to see my son in person ever since, but I have managed to keep in touch with my son online. My Second Husband's Targeting by Loan Sharks, and Our Journey to the U.S. 15. In A mutual friend introduced us. We had a wonderful relationship at first, and we married in year. 16. Soon after we got married, however, I discovered that he was a heavy gambler. He gambled wildly and couldn't seem to stop himself from losing more and more money. He could not borrow money from regular lenders for these gambling debts, so he turned to dangerous underground lenders. These loan sharks had a copy of his personal identification card, so they could easily track down his family information if he failed to pay the money back. At that time, however, I had no idea how deep his debts truly ran. 17. In I I had my second child, a daughter named I was allowed to have a second child because had no children. She currently lives with my in and I am applying for her as a derivative family member in conjunction with this application. 18. As the years went by, my husband began to gamble more and more. He stayed out late at night and sometimes would not even come home. I was angry and hurt by his behavior, and we had many arguments. After a particularly bad argument, in , my husband brought up the idea of going to the United States on vacation to help us relax and re-connect. I happily agreed, and he told me he would take care of all the visa and travel arrangements.

this threat, especially because his family was so powerful in our community.







- and arrest me if an unhappy customer decided to call them. Hearing these threats made me feel anxious and upset all the time. I felt very withdrawn and isolated.
- 38. Customers paid a fee of \$60 an hour, but I could keep only the tips that they provided. Each day, I needed to service approximately three to six customers. These customers were often very violent and forceful, and they pressured me to do more than what we agreed. I have been strangled multiple times by violent customers.
- 39. One of my first few customers became angry with me because I did not want to have sex with him. He pushed me off the massage bed, and I slammed my elbow against the wall. The surrounding area on my elbow became discolored and extremely swollen. I went to for help afterward, but she didn't seem to care at all. I asked her to let me go see a doctor and get some medicine, but she told me that I was not allowed to leave the massage parlor. I was shocked. told me that it was just one of the rules of working in the massage parlor.
- 40. But after about a week, my arm was still not healing, so I begged to let me at least purchase some medicine from the store. It was only a block away. If finally agreed to let me go, but she required me to leave all of my belongings in the parlor, including my purse. She gave me thirty dollars in cash and let me go. I think she did not let me take anything because she was worried I would use this chance to escape. I couldn't go anywhere without my passport or wallet, and she knew that. This was the only time she let me leave the massage parlor during the months that I was there.
- 41. Another time, a customer came in and demanded a hand job. I began to give him a hand job, but then he demanded to put his penis in between my thighs. I reluctantly agreed because I thought it would make him leave faster. But without warning he pushed me over violently and shoved my shoulders against the bed, and then penetrated me without a condom. I shouted "No," repeatedly, and called out to I tried to struggle, but I could not get free. Finally I was able to push him out, and he demanded a refund. It is hard for me to remember exactly what happened because I was in such a panic. I remember that did not have much of a reaction. She did not seem concerned at all, and she treated the incident as normal.
- 42. I was too afraid to call the police because of what had told me about being arrested and deported. I was afraid that I would be deported, penniless, and be forced to face the loan sharks without any money to pay them. I felt so much regret and self-loathing. I could not go home to yet I didn't even know English to work properly in America. Somehow I needed to make money to keep my family safe. I just didn't know what to do.

	In was arrested by the police at the massage parlor. The arrest was a very frightening experience, but because of the arrest, I was able to escape from the massage parlor and find other work.
	After this arrest, I was transferred to the and they connected me to Sanctuary for Families. I did not know that there were organizations out there that could help women like me. They told me that I was eligible for T nonimmigrant status, and they began helping me prepare to apply. Sanctuary for Families also helped me begin counseling. I have struggled with depression and anxiety after being trafficked, and these services have helped me begin to recover.
	ope <u>ration with Law E</u> nforcement
	On, I authorized my lawyer to report my trafficking experience to the New York State Division of Criminal Justice Services. On Mr. Carl J. Boykin, Director of Human Trafficking at the Division of Criminal Justice Services, confirmed in a letter that I am a victim of human trafficking under New York State Penal Law § 230.34.
	In addition, I have met with federal law enforcement agents to report my trafficking experience to them, and my lawyer has been in contact with them to provide any other information they might need.
	On I met with at the Federal Bureau of Investigation offices in New York. They interviewed me for approximately three hours, and I answered all of their questions to the best of my ability.
	On I met with a second time at the FBI offices in New York. This meeting took approximately two hours. They asked me many follow-up questions, and I gave them as much information as I could remember.
	I have authorized my lawyer to comply with any requests for additional information from law enforcement. I remain eager to cooperate with them, and I very much hope my traffickers are brought to justice for what they did.
50.	I hope that I can remain in the United States because I would suffer extreme hardship if forced to return to The majority of my ex-husband's debt is still unpaid, and the loan sharks harassed and threatened my family multiple times searching for me. I fear that if I return without the money to pay back the debt, they will seriously hurt or even kill me. There is truly nowhere you can run, and no one

will help you, including the police, many of whom are corrupt and cooperate with loan sharks. Going back is a sure death sentence for me.

- 51. Because of my trafficking experience, I also would not be able to find the support I need in is still extremely traditional and conservative when it comes to sex, especially in the countryside. I grew up in a very traditional household, and because of this, I have never been able to tell my family about my childhood sexual abuse. If my family had any idea about what happened to me in the United States, they would not even let me enter the front door. They would be furious and ashamed because to them, I have disgraced our ancestors. In society, I would be discriminated against and condemned even though I am a victim. In contrast, in the United States, I have received supportive counseling to help deal with the lingering trauma from my trafficking experience. If I were returned to I have no doubt that I would not be able to receive this kind of support to help me heal.
- 52. Part of this healing process has also been the opportunity to report my experiences to law enforcement in the United States. I very much hope that the FBI can investigate my traffickers and hold them accountable for their actions. If I am returned to I would lose the opportunity to assist in any future investigations and seek justice for what happened to me.
- 53. I very much hope I can remain in the United States where I am safe and can continue to recover and rebuild my life.

[SEE FOLLOWING PAGE FOR SIGNATURE]

Wherefore, I declare under penalty of perjury that the foregoing is true and correct to the best of my knowledge.
Sworn to and subscribed to before me this day of 20
Notary Public
I,, certify that I am competent to translate English into and that I have read and translated this affidavit to
Sworn to and subscribed to before me this day of 20
Notary Public

# INDEX OF SUPPORTING DOCUMENTS FOR THE T NONIMMIGRANT STATUS APPLICATION OF (A#

			Document relates to:				
EXHIBIT #	Document	Victim of a Severe Form of Trafficking	Present in the United States on Account of Trafficking	Cooperation with Law Enforcement	Extreme Hardship of a Severe and Unusual Nature	Alien Information	
1.	Affidavit of describing her experiences as a victim of a severe form of trafficking, her presence in the United States on account of trafficking, her cooperation with law enforcement, and the extreme hardship she would face if removed	X	X	X	X	X	
2.	Affidavit of providing additional information in response to questions on Form I-914	X	X			X	
3.	Affidavit of providing additional information in response to questions on Form I-192	X	X	X	X	X	
4.	Attorney Affidavit of attesting to cooperation with law enforcement agents, including copies of email correspondence with the Federal Bureau of Investigation	Х	Х	X			
5.	Copy of biographic pages f the passport of		X			X	

		Document relates to:				Document relates to:				
EXHIBIT #	Document	Victim of a Severe Form of Trafficking	Present in the United States on Account of Trafficking	Cooperation with Law Enforcement	Extreme Hardship of a Severe and Unusual Nature	Alien Information				
6.	Copy of birth certificate of with certified English translation					X				
7.	Certificates of Disposition from Criminal Court showing that all charges in relation to her arrests have been dismissed and sealed					X				
8.	Letter from New York State Division of Criminal Justice Services to New York State Office of Temporary Disability and Assistance, Notice of Confirmation as a Human Trafficking Victim in New York State	X		X						
9.	Letter of Support from former Case Manager at Sanctuary for Families	X	X		X	X				
10.	Polaris Project, June 1, 2018, "Human trafficking in massage parlors: a deeply manipulated sense of choice."	X								
11.	Polaris Project, January 2018, "Human Trafficking in Illicit Massage Businesses: Executive Summary."	X								

		Document relates to:				
EXHIBIT #	Document	Victim of a Severe Form of Trafficking	Present in the United States on Account of Trafficking	Cooperation with Law Enforcement	Extreme Hardship of a Severe and Unusual Nature	Alien Information
12.	National Human Trafficking Resource Center Fact Sheet: Fake Massage Businesses	X				
13.	Polaris Project Fact Sheet: Massage Parlors in the United States	X				
14.	2017 World Health Organization ("WHO") Mental Health Atlas Profile for with 2017 WHO Mental Health Atlas Profile for United States for comparison				X	
15.	Sarah Johnson, "Millions of people with mental illnesses in and going untreated, study finds," <i>The Guardian</i> (May 18, 2016).				X	
16.	I-Ting Shelly Lin, "The Mental Healthcare Industry in Briefing (June 12, 2018).				X	
17.	Johan Nylander, mental health care system is lacking," <i>CNN</i> (May 6, 2014).				X	
18.	2018 Department of State Trafficking in Persons Report on indicating Tier 3 Classification				X	

			D	ocument relates	to:	
Exhibit #	Document	Victim of a Severe Form of Trafficking	Present in the United States on Account of Trafficking	Cooperation with Law Enforcement	Extreme Hardship of a Severe and Unusual Nature	Alien Information
19.	Zoe Loe, "Loan shark gets 14 years for raping victim who couldn't pay,"  Morning Post (Dec. 12, 2018).				X	
20.	"Killing draws attention to struggling counties plagued by debt violence," <i>Global Times</i> (Mar. 28, 2016).				X	
21.	"How debt collectors go to work," Global Times (June 20, 2016).				X	



# Request for Fee Waiver

# **Department of Homeland Security**

**USCIS** Form I-912 OMB No. 1615-0116 Expires: 09/30/2024

U.S. Citizenship and Immigration Services

	Application	n Receipted	At (Select only one box)	
For USCIS	USCIS Field Office		USCIS	Service Center
Use	Fee Waiver Approved Fee Waiver De	enied	Fee Waiver Approve	ed Fee Waiver Denied
Only	Date: Date:		Date:	Date:
► STA	RT HERE - Type or print in black ink.			
If	you need extra space to complete any secti information about your circumstances, us Complete and submit as many co	se the space	provided in Part 11. Ac	lditional Information.
	Basis for Your Request (Each basis is to 1912 Instructions)	further expl	ained in the Specific I	nstructions section of the
need to q	least one basis or more for which you may qualify qualify and provide documentation for one basis for you choose, you may select more than one basis ed.	or U.S. Citizes	ship and Immigration Serv	rices (USCIS) to grant your fee
	I am, my spouse is, or the head of household living (Complete <b>Parts 2 4.</b> and <b>Parts 7 10.</b> )	g in my house	chold is currently receiving	a means-tested benefit.
	My household income is at or below 150 percent of 5., and 7 10.)	of the Federal	Poverty Guidelines. (Com	plete Parts 2 3., Part
3. ×	I have a financial hardship. (Complete Parts 23	3. and Parts 6	10.)	
Part 2.	Information About You (Requestor)			
the paren provide i	information about yourself if you are the person re at or legal guardian filing on behalf of a child or pen information about the child or person for whom yo	erson with a p	hysical disability or develo	
I. Full	Name ily Name (Last Name)	Circon Name	e (First Name)	Middle Name
Falli	ny Name (Last Name)	Given Name	(Flist Name)	Middle Name
2. Othe	er Names Used (if any)			
	all other names you have used, including nicknam	nes, aliases, ar	nd maiden name.	
	ily Name (Last Name)		(First Name)	Middle Name
3. Alie  ▶ A	n Registration Number (A-Number) (if any)  4.  4.	USCIS On	line Account Number (if a	ny)
5. Date	e of Birth (mm/dd/yyyy)  6. U.S. Social Se	ecurity Numb	er (if any)	

Pa	Part 2. Information About You (Requestor) (continued)												
7.	Marital Status  X Single, Never Married ☐ Married ☐ Divorced ☐ Widowed ☐ Marriage Annulled ☐ Separated												
	Other (Explain)												
Pa	rt 3. Applications and	d Pe	etitio	ns for	r W	hich	You	Are	Req	uesting a	Fee W	Vaiver	
l <b>.</b>	In the table below, add the	forn	n num	bers of	the	applic	ations	and p	etitio	ns for which	ı you aı	re requesting a f	ee waiver.
		App	olica	tions	or F	Petitio	ons fo	or Y	ou a	nd Your F	Family	y Members	
	Full Name		A-	Numb	er (i	f any)			Date	of Birth	Rela	tionship to You	Forms Being Filed
		A-											
		A-											
		A-											
		A-											
									Tota	l Number o	of Forn	ns (including sel	f)  3
Da	rt 4. Means-Tested B	om o	fita										
fу	ou selected <b>Item Number</b> 1				-								
l <b>.</b>	If you, your spouse, or the any means-tested benefits,												
	legal guardian filing on be	half	of a cl	hild or	perso	on wit	h a ph	ysical	disab	ility or deve	elopme	ntal or mental in	npairment, provide
	information about the child	d or p	person	for wl								iving a means-te	ested benefit.
					1					t Recipier			
	Full Name of Person Receiving the Benefit			onship You			e of A			Type o Benefi		Date Benefit was Awarded	<b>Date Benefit Expires</b> (or must be renewed)
	3												,
										•	'		
Pa	rt 5. Income at or Be	low	150	Perce	ent c	of the	Fed	eral	Pove	erty Guid	elines		
fу	ou selected Item Number 2	2. in	Part 1	<b>1.</b> , com	plete	e this s	ection						
Yo	our Employment Status	3											
١.	Employment Status												
-	Employed (full-time, p	oart-t	time,		Uner	nploye	ed or		Retire	ed 🗵 Ot	ther (Ex	(plain)	
	seasonal, self-employe		,			Emplo							:/Summer employe

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_						1		
Pa	rt 5. Income at or Be	low 150 Perco	ent of the Feder	al Poverty Gu	idelines (conti	nued)		
2.	If you are currently unemp	loyed, are you cu	irrently receiving u	nemployment bene	efits?	[	Yes	X No
	A. Date you became uner (mm/dd/yyyy)	nployed						
Inj	formation About Your	Spouse						
3.	If you are married or separ	ated, does your s	pouse live in your h	nousehold?		[	Yes	☐ No
	<b>A.</b> If you answered "No" household?	to Item Number	<b>r 3.</b> , does your spou	se provide any fin	ancial support to y	our [	Yes	☐ No
Yo	our Household Size							
4.	Are you the person providi	ing the primary f	inancial support for	your household?		[	Yes	X No
	If you answered "Yes" to <b>Item Number 4.</b> , type or print your name on the line marked "self" in the table below. If you answered "No" to <b>Item Number 4.</b> , type or print your name on the line marked "self" in the table below and add the head of household's name on the line below yours.							
			House	ehold Size				
	Full Name	Date of Birth	Relationship to You	Married	Full-Time Student	Is any incom person coun househo	ted towa	rds the
			Self	Yes No	X Yes No	X Yes	1	No
			Mother	☐ Yes 🗷 No	Yes No	× Yes	[ ]	No
				Yes No	Yes No	Yes	[ ]	No
				Yes No	Yes No	Yes		No
			Tot	tal Household Siz	e (including self)	2		
Yo	our Annual Household	Income						
	vide information about your	r income and the	income of all famil	y members counte	d as part of your h	ousehold. Yo	u must li	ist all
5.	Your Annual Income					\$	3,0	00.00
6.	Annual Income of All Fam	nily Members						
	Provide the annual income the amount provided in <b>Ite</b>	•	mbers counted as pa	art of your househ	old as listed in <b>Ite</b>	m Number 4.		t include
7.	Total Additional Income or	r Financial Supp	ort			\$		
	Provide the total annual an (Do not include the amoun amounts and put the total a additional income or finance	t provided in <b>Ite</b> mount in the spa	m Numbers 5. or 6 ace provided. Type of	.) You must add all or print "0" in the t	ll of the additional total box if there a	income and f	inancial	support
	Parental Support	Educatio	nal Stipends Ur	nemployment Benef		Support From		
	Spousal Support (Alimo	ny) 🗌 Royaltie	s So	cial Security Benef	Dependen Househole	ts, Other Peop 1	ole Living	g in the
	Child Support	Pensions	S Ve	eteran's Benefits	Other (Ex			

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## Part 5. Income at or Below 150 Percent of the Federal Poverty Guidelines (continued)

**8.** Total Household Income (add the amounts from **Item Numbers 5., 6.,** and **7.**)

\$ 27,000.	. 00

9. Has anything changed since the date you filed your Federal tax returns? (For example, your marital status, income, or number of dependents.)

X Yes	] No
-------	------

If you answered "Yes" to Item Number 9., provide an explanation below. Provide documentation if available. You may also use this space to provide any additional information about your circumstances that you would like USCIS to consider.

I escaped my sex trafficker in 2021 when I was 17. I am now a full time student, and have no savings. I live with my mother, who works doing occasional odd jobs. My mother's income (~\$2000 per month) pays our rent (\$1000/mo.), cell phones (\$79/mo.), food (\$150/mo.) and laundromat (\$80/mo.). I earned \$3000 this summer, but I will stop working when school resumes. We cannot pay for our I-192 applications and my mom's I-765 application. See affidavit from my case manager at an anti-trafficking NGO.

### Part 6. Financial Hardship

If you selected Item Number 3. in Part 1., complete this section.

1. If you or any family members have a situation that has caused you to incur expenses, debts, or loss of income, describe the situation in the box below. Specify the amounts of the expenses, debts, and income losses in as much detail as possible. Examples may include medical expenses, job loss, eviction, and homelessness.

I am a survivor of sex trafficking and law enforcement helped me escape my trafficker in 2021. I was 17 years old and I left with nothing. Since escaping my trafficker, I lived in shelters, but recently had to move out because I turned 18. I am now a full time student, and I live with my mother who is unemployed, except for odd jobs here and there. I depend on my mother's income (\$2000 per month approx.) and the assistance that I received from an anti-trafficking nonprofit, Sanctuary for Families. I am a minor and my trafficking situation left me without any savings. My mother struggles to support both of us, and we are barely getting by. Please see attached affidavit from my case manager.

2. If you have cash or assets that you can quickly convert to cash, list those in the table below. For example, bank accounts, stocks, or bonds. (Do not include retirement accounts.)

Assets		
Type of Asset	Value (U.S. Dollars)	
none	0.00	
Total Value of Assets	0.00	

Pa	rt 6.	Financial Hardship	<b>p</b> (continued)				
3.	Total	Monthly Expenses and l	Liabilities			\$	1,310.00
	or pri	int the total amount in the	ount of your expenses and liabile space provided. Type or print thand provide evidence of mon	"0" ir	the total box if there are		• 1
	X I	Rent and/or Mortgage	Loans and/or Credit Card	ls [	Other		
	X I	Food	Car Payment				
	X U	Utilities	★ Commuting Costs				
		Child and/or Elder Care	Medical Expenses				
	I	Insurance	★ School Expenses				
Ps	ert 7.	Requestor's Stater	ment, Contact Information	on, C	ertification, and Sign	nature	
		•	on of the Form I-912 Instruction		, 3		
und by	ler 14 gall indi	years of age, a parent or lividuals requesting a fee box for either <b>Item A.</b> o estor's Statement Regard	ntified in <b>Part 3.</b> Signature field legal guardian may sign the requivalent and may deny a request or <b>B.</b> in <b>Item Number 1.</b> If applying the Interpreter stand English, and I have read a	uest or that d	n their behalf. USCIS rejectes not provide required does not provide required does, select the box for <b>Item</b> I	ects any Form I-912 to documentation.  Number 2.	that is not signed
	_	answer to every ques					
	В. [	The interpreter name question in Spanis and I understood eve		uestio	and instruction on this re	equest and my answe	•
2.	Requ	estor's Statement Regard	ling the Preparer (if applicable)				
		At my request, the prepar prepared this request for i	rer named in <b>Part 10.</b> , me based only upon information	n I pro	vided or authorized.		,
Re	eques	tor's Contact Inform	nation				
3.	Requ	estor's Daytime Telephor	ne Number	4.	Requestor's Mobile Tele	phone Number (if a	ny)
					(917) 340-3206		
5.	Requ	estor's Email Address (if	f any)	]			
_							

## Requestor's Certification

Copies of any documents I have submitted are exact photocopies of unaltered, original documents, and I understand that USCIS may require that I submit original documents to USCIS at a later date. Furthermore, I authorize the release of any information from any of my records that USCIS may need to determine my eligibility for the immigration benefit I seek.

I further authorize release of information contained in this request, in supporting documents, and in my USCIS records to other entities and persons where necessary for the administration and enforcement of U.S. immigration laws.

I certify, under penalty of perjury, that I provided or authorized all of the information in my request, I understand all of the information contained in, and submitted with, my request, and that all of this information is complete, true, and correct.

Form I-912 Edition 09/03/21 Page 5 of 11

# Part 7. Requestor's Statement, Contact Information, Certification, and Signature (continued)

**WARNING:** If you knowingly and willfully falsify or conceal a material fact or submit a false document with your Form I-912, USCIS will deny your fee waiver request and may deny any other immigration benefit. In addition, you may face severe penalties provided by law and may be subject to criminal prosecution.

Re	equestor's Signature	
6.	Requestor's Signature	Date of Signature (mm/dd/yyyy)
-		
	<b>TE TO ALL REQUESTORS:</b> If you do not completely fill out this request or fail to submit requestoructions, USCIS may deny your request.	quired documents listed in the
Fa	mily Members' Signatures	
	<b>TE:</b> Each family member <b>must</b> type or print their full name and sign in the spaces below. You combers' signature spaces in <b>Item Numbers 7 10.</b> below. All family members identified in <b>Part 3</b>	
I ce	rtify that the information provided by the requestor in Part 7. applies to me.	
7.	Family Member 1	
	Family Member's Name	
	Family Member's Signature	Date of Signature (mm/dd/yyyy)
8.	Family Member 2	
	Family Member's Name	
	Family Member's Signature	Date of Signature (mm/dd/yyyy)
9.	Family Member 3	
	Family Member's Name	
	Family Member's Signature	Date of Signature (mm/dd/yyyy)
10.	Family Member 4	
	Family Member's Name	
	Family Member's Signature	Date of Signature (mm/dd/yyyy)
11.	Family Member 5	
	Family Member's Name	
	Family Member's Signature	Date of Signature (mm/dd/yyyy)
		(min dai jyjy)

Form I-912 Edition 09/03/21

## Part 8. Family Member's Statement, Contact Information, Certification, and Signature

NOTE: Read the Penalties section of the Form I-912 Instructions before completing this part.

If the information provided by the requestor in **Part 7.** is not applicable to a family member identified in **Part 3.**, (for example, the family member used an interpreter or speaks a different language) that individual should complete **Part 8.** USCIS rejects any Form I-912 that is not signed by all individuals requesting a fee waiver.

Select the box for either Item A. or B. in Item Number 1. If applicable, select the box for Item Number 2. Family Member's Statement Regarding the Interpreter for I can read and understand English, and I have read and understand every question and instruction on this request and my answer to every question. The interpreter named in **Part 9.** read to me every question and instruction on this request and my answer to every question in a language in which I am fluent, and I understood everything. Family Member's Statement Regarding the Preparer for At my request, the preparer named in **Part 10.**, prepared this request for me based only upon information I provided or authorized. Family Member's Contact Information 3. Family Member's Daytime Telephone Number Family Member's Mobile Telephone Number (if any) (917) 340-3206 Family Member's Email Address (if any) Family Member's Certification Copies of any documents I have submitted are exact photocopies of unaltered, original documents, and I understand that USCIS may require that I submit original documents to USCIS at a later date. Furthermore, I authorize the release of any information from any of my records that USCIS may need to determine my eligibility for the immigration benefit I seek. I further authorize release of information contained in this request, in supporting documents, and in my USCIS records to other entities and persons where necessary for the administration and enforcement of U.S. immigration laws. I certify, under penalty of perjury, that I provided or authorized all of the information in my request, I understand all of the information

6. Family Member's Signature

Date of Signature (mm/dd/yyyy)

contained in, and submitted with, my request, and that all of this information is complete, true, and correct.

Family Member's Signature

**NOTE TO ALL FAMILY MEMBERS:** If you do not completely fill out this request or fail to submit required documents listed in the Instructions, USCIS may deny your request.

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P	art 9. Interpreter's Contact Information, Certification, and Signature
1.	Did any person filing this request use an interpreter? X Yes, (complete this section) No (skip to Part 10.)
2.	Was the same interpreter used for all individuals requesting a fee waiver (as listed in <b>Part 3.</b> )? Yes No
pro	OTE for Family Members: If you used a different interpreter than the one used by the requestor, make additional copies of Part 9., wide the following information, indicate the family member for whom he or she interpreted, and include the pages with your upleted Form I-912.
Pro	ovide the following information about the interpreter for
In	nterpreter's Full Name
3.	Interpreter's Family Name (Last Name)  Interpreter's Given Name (First Name)
4.	Interpreter's Business or Organization Name (if any)
٦.	Sanctuary for Families
In	nterpreter's Mailing Address (USPS ZIP Code Lookup)
5.	Street Number and Name Apt. Ste. Flr. Number
	30 Wall Street
	City or Town State ZIP Code
	New York City NY 10005
	Province Postal Code Country USA
	USA
In	nterpreter's Contact Information
6.	Interpreter's Daytime Telephone Number  7. Interpreter's Mobile Telephone Number (if any)
8.	Interpreter's Email Address (if any)
In	nterpreter's Certification
I ce	ertify, under penalty of perjury, that:
in l	n fluent in English and Spanish , which is the same language specified Part 7., Item B. in Item Number 1., and I have read to this requestor in the identified language every question and instruction on s request and his or her answer to every question. The requestor informed me that he or she understands every instruction, question, answer on the request, including the Applicant's Certification, and has verified the accuracy of every answer.
In	nterpreter's Signature
9.	Interpreter's Signature Date of Signature (mm/dd/yyyy)

Form I-912 Edition 09/03/21 Page 8 of 11

	art 10. Contact Information, Declaration, a han the Requestor	and Signature of the Person Preparing this Request, if Other
1.	Did any person prepare this request on your behalf?	▼ Yes, (complete this section) ☐ No, skip
2.	Was the same preparer used for all individuals reque	esting a fee waiver (as listed in <b>Part 3.</b> )?    X Yes   No
	OTE for Family Members: If you used a different preplication include the pages with your completed Form I-912.	parer than the one used by the requestor, provide the following information,
Pro	ovide the following information about the preparer for	
P	reparer's Full Name	
3.	Preparer's Family Name (Last Name)	Preparer's Given Name (First Name)
4.	Preparer's Business or Organization Name (if any)	
	Sanctuary for Families	
P	reparer's Mailing Address	
5.	Street Number and Name	Apt. Ste. Flr. Number
	30 Wall Street	□ □ 🗵 8
	City or Town	State ZIP Code
	New York City	NY 10005
	Province Postal Coo	de Country
		USA
Pi	reparer's Contact Information	
6.	Preparer's Daytime Telephone Number	7. Preparer's Mobile Telephone Number (if any)
8.	Preparer's Email Address (if any)	
P	reparer's Statement	
9.	A.  I am not an attorney or accredited representa requestor and with the requestor's consent.	tive but have prepared this request on behalf of the
	B. I am an attorney or accredited representative extends does not extend beyond the	and my representation of the requestor in this case preparation of this request.
	completed Form G-28, Notice of Entry of Ap	representative, you may be obliged to submit a ppearance as Attorney or Accredited Representative, Attorney In Matters Outside the Geographical est.

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# Part 10. Contact Information, Declaration, and Signature of the Person Preparing this Request, if Other Than the Requestor (continued)

# Preparer's Certification

By my signature, I certify, under penalty of perjury, that I prepared this request at the request of the requestor. The requestor then reviewed this completed request and informed me that he or she understands all of the information contained in, and submitted with, his or her request, including the **Applicant's Certification**, and that all of this information is complete, true, and correct. I completed this request based only on information that the requestor provided to me or authorized me to obtain or use.

Preparer's Signature	
10. Preparer's Signature	Date of Signature (mm/dd/yyyy)

# Part 11. Additional Information

If you need extra space to provide any additional information within this request, use the space below. If you need more space than what is provided, you may make copies of this page to complete and file with this request or attach a separate sheet of paper. Include your name and A-Number (if any) at the top of each sheet; indicate the **Page Number**, **Part Number**, and **Item Number** to which your answer refers.

1.	Fan	nily Name (Last Name)		(	Given Name (First Na	me)	Middle Nam	e
2.	A-N	Number (if any) ► A-	2 0 1 4 4 5 4	0	4			
3.	A.			C.	Item Number			
	D.	2	3		1			
	υ.	My full name is			. Му	mother's ful	l name is	
			•					
4.	A.	Page Number B.	Part Number	C.	Item Number			
		3	5		4			
	D.	My full name is			. Му	mother's ful	l name is	
			•					
5.	A.	Page Number B.	Part Number	C.	Item Number			
	D.							
6.	<b>A</b> .	Page Number B.	Part Number	C.	Item Number			
•	11.			•				
	D.							

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CBWLS 30 Wall Street, 8th Fl. New York, NY 10005 Tel: 212.349.6009 Fax: 212.566.0344 sanctuaryforfamilies.org

2022

Dear USCIS Officer:

My name is \_\_\_\_\_\_. I am a Case Manager at the Anti-Trafficking Initiative at Sanctuary for Families and submit this letter in support of \_\_\_\_\_\_ application for a Fee Waiver. In my professional opinion as a case manager and having worked with Ms. \_\_\_\_\_\_ for approximately 10 months, I can attest to Ms. \_\_\_\_\_\_ income under 150% of the federal poverty guidelines, financial hardship and lack of resources to pay the fees associated with the above-mentioned application.

Established in 1984, Sanctuary for Families ("Sanctuary") is a registered tax-exempt 501 (c) 3 non-profit organization located in New York, NY that represents survivors of gender violence and human trafficking. Sanctuary for Families provides legal representation, case management, and counseling, among other services, to survivors that have experienced any form of gender violence, and that are low income or indigent.

Ms. \_\_\_\_\_\_ first came to Sanctuary on November 2021, and has been receiving legal services and case management since. Ms. \_\_\_\_\_ was 17 years old at the time and had just escaped her trafficker with the assistance of law enforcement. Ms. \_\_\_\_\_ had been admitted into a family shelter, along with her mother, to assure their safety from the trafficker. Neither Ms. \_\_\_\_\_ nor her mother had savings, stable work or any other means to obtain housing on their own after Ms. \_\_\_\_\_ trafficker brought them both to the United States and sold Ms. \_\_\_\_\_ for sex as a minor. Therefore, Ms. \_\_\_\_\_ qualified for Sanctuary services as an indigent/ low income survivor of human trafficking.

My case management services focused on meeting Ms. with her basic and practical needs, such as living costs and enrolling her in school. Sanctuary for Families is one of the grantees of the Trafficking Victim Assistance Program (TVAP) under the U.S. Department of Health and Human Services, which enables the survivors of trafficking who are pursuing immigration relief to receive financial assistance.

Hon. Judy Harris Kluger Executive Director

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\*in memoriam



CBWLS 30 Wall Street, 8th Fl. New York, NY 10005 Tel: 212.349.6009 Fax: 212.566.0344 sanctuaryforfamilies.org

Unfortunately, Ms. will not meet TVAP criteria for certification letter and the associated benefits until she receives a determination from USCIS that her application for T nonimmigrant status is granted.

Sanctuary for Families was able to get confirmation for Ms. as a human trafficking victim from the New York State Division of Criminal Justice Services, in consultation with the New York State Office of Temporary and Disability Assistance (OTDA). As such, she has received periodic assistance in the form of gift cards over the past months corresponding to a total amount of \$1450 to purchase personal care items and food.

Based on an assessment of her financial needs conducted by a case manager, neither Ms. nor her mother, with whom she lives, are able to afford basic necessities and Sanctuary has been providing Ms. with food, clothing, personal care items, school supplies, and furniture, for the past ten months.

Ms. has been a full time high school student since December 2021. Currently she is in 10th grade at Lower East Side Preparatory High School, 145 Stanton Street, New York, NY 10002. During the academic year, Ms. is unable to work as her studies occupy most of her time. In addition to her full-time studies, Ms. is engaged in therapy with one of Sanctuary's counselors to process and heal the trauma she experienced. The latter also restrains her ability to work during the academic year. While school was out for the summer, Ms. worked at a deli and a pharmacy to contribute what she could to her household. She received approximately \$3,000 for her work during the whole summer, while she was on the academic break. Therefore, her contributions to the family's expenses are minimal and temporary.

Ms. Her mother is unemployed, except for sporadic babysitting services. Given the irregular nature of Ms. employment, she is unable to provide a letter from an employer attesting to her earnings, and has not received pay stubs. However, Ms. has attested to the fact that she only earns about \$2,000 a month. This income of approximately \$27,000 for a household of two, is under 150% of the Federal Poverty Guidelines (\$27,465).

Ms. income is used to pay for the room Ms. and Ms. share, as they could not continue living in the family shelter once Ms. turned 18 years old. In addition to rent, Ms. has

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Loretta McCarthy
Catherine Woodman

\*in memoriam



the additional reoccurring monthly costs, including \$79 (cell phone bills), \$150 (food), and \$80 (laundromat).

Because of the above, Ms. and Ms. income is below the 150% of the Federal Poverty Guidelines, and both of them experience financial hardship. As a result, neither Ms. nor Ms. have enough money to pay for the filing fees for their respective Forms I-192 (\$1,860, e/a \$930), and Form I-765 (\$410) for Ms. Therefore, I respectfully ask that you grant the fee waiver for Ms.

Case Manager, Anti-Trafficking Initiative
Sanctuary for Families
30 Wall St, 8th Floor
New York, NY 10005

T:|

CBWLS 30 Wall Street, 8th Fl. New York, NY 10005 Tel: 212.349.6009 Fax: 212.566.0344 sanctuaryforfamilies.org

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Catherine Woodman

\*in memoriam





copy of the form.

Signature of patient or representative authorized by law.

# AUTHORIZATION FOR RELEASE OF HEALTH INFORMATION PURSUANT TO HIPAA

[This form has been approved by the New York State Department of Health]

Patient Name	Date of Birth	Social Security Number					
Patient Address							
I, or my authorized representative, request that health information in accordance with New York State Law and the Privacy Rule of the (HIPAA), I understand that:  1. This authorization may include disclosure of information related TREATMENT, except psychotherapy notes, and CONFIDENTIA the appropriate line in Item 9(a). In the event the health information initial the line on the box in Item 9(a), I specifically authorize releas. If I am authorizing the release of HIV-related, alcohol or drup prohibited from redisclosing such information without my authorized.	e Health Insurance Portability and Acating to ALCOHOL and DRUG ALL HIV* RELATED INFORMATION described below includes any of the se of such information to the person of the greatment, or mental health treatment.	ABUSE, MENTAL HEALTH ON only if I place my initials on hese types of information, and I b) indicated in Item 8. ent information, the recipient is					
understand that I have the right to request a list of people who may I experience discrimination because of the release or disclosure of of Human Rights at (212) 480-2493 or the New York City Con responsible for protecting my rights.  3. I have the right to revoke this authorization at any time by wri	receive or use my HIV-related information, I may contain mission of Human Rights at (212) ting to the health care provider listed	nation without authorization. If act the New York State Division 306-7450. These agencies are below. I understand that I may					
I have the right to revoke this authorization at any time by writing to the health care provider listed below. I understand that I may evoke this authorization except to the extent that action has already been taken based on this authorization.  I understand that signing this authorization is voluntary. My treatment, payment, enrollment in a health plan, or eligibility for enefits will not be conditioned upon my authorization of this disclosure.  Information disclosed under this authorization might be redisclosed by the recipient (except as noted above in Item 2), and this edisclosure may no longer be protected by federal or state law.  THIS AUTHORIZATION DOES NOT AUTHORIZE YOU TO DISCUSS MY HEALTH INFORMATION OR MEDICAL CARE WITH ANYONE OTHER THAN THE ATTORNEY OR GOVERNMENTAL AGENCY SPECIFIED IN ITEM 9 (b).							
7. Name and address of health provider or entity to release this info	rmation:	E DENTILLO II (TIEM 7 (b).					
8. Name and address of person(s) or category of person to whom th	is information will be sent:						
9(a). Specific information to be released:  ☐ Medical Record from (insert date) ☐ Entire Medical Record, including patient histories, office no referrals, consults, billing records, insurance records, and r ☐ Other:	otes (except psychotherapy notes), tes ecords sent to you by other health car Include: ( <i>Indicat</i> ———— Alcol	e providers.  e by Initialing)  nol/Drug Treatment					
Authorization to Discuss Health Information	-	al Health Information Related Information					
(b) ☐ By initialing here I authorize I nitials to discuss my health information with my attorney, or a government.	Name of individual health care pr						
(Attorney/Firm Name or Gov	vernmental Agency Name)						
<ul><li>10. Reason for release of information:</li><li>☐ At request of individual</li><li>☐ Other:</li></ul>	11. Date or event on which this aut	horization will expire:					
12. If not the patient, name of person signing form:	13. Authority to sign on behalf of p	atient:					
All items on this form have been completed and my questions about	Let this form have been answered. In ad-	dition, I have been provided a					

\* Human Immunodeficiency Virus that causes AIDS. The New York State Public Health Law protects information which reasonably could identify someone as having HIV symptoms or infection and information regarding a person's contacts.

Date: \_\_

# Instructions for the Use of the HIPAA-compliant Authorization Form to Release Health Information Needed for Litigation

This form is the product of a collaborative process between the New York State Office of Court Administration, representatives of the medical provider community in New York, and the bench and bar, designed to produce a standard official form that complies with the privacy requirements of the federal Health Insurance Portability and Accountability Act ("HIPAA") and its implementing regulations, to be used to authorize the release of health information needed for litigation in New York State courts. It can, however, be used more broadly than this and be used before litigation has been commenced, or whenever counsel would find it useful.

The goal was to produce a standard HIPAA-compliant official form to obviate the current disputes which often take place as to whether health information requests made in the course of litigation meet the requirements of the HIPAA Privacy Rule. It should be noted, though, that the form is optional. This form may be filled out on line and downloaded to be signed by hand, or downloaded and filled out entirely on paper.

When filing out Item 11, which requests the date or event when the authorization will expire, the person filling out the form may designate an event such as "at the conclusion of my court case" or provide a specific date amount of time, such as "3 years from this date".

If a patient seeks to authorize the release of his or her entire medical record, but only from a certain date, the first two boxes in section 9(a) should both be checked, and the relevant date inserted on the first line containing the first box.

# 

# **USCIS Forms**

Exhibit No.	Document			
1.	Form G-28, Notice of Entry of Appearance of Attorney,			
	behalf of			
2.	Form I-914, Application for T Nonimmigrant Status			
3.	Form I-192, Application for Advance Permission to Enter the U.S.			
4.	Form I-912, Application for Fee Waiver			

# **Identification Documents**

Exhibit No.	Document
5.	Birth Certificate of (born as
	and certified translation.
6.	Valid Mexican Passport of
7.	New York Identification Card
8.	Civil Court of the City of New York, Order Granting Name Change from
	to t

# **Proof of Victim of Severe Form of Trafficking in Persons**

Exhibit No.	Document
9.	Personal Statement of , dated
10.	Photos of scars and marks sustained from the abuse endured by his trafficker,
11.	Order of Protection issued by the Bronx Family Court in 2004 to protect from his trafficker, after he escaped from her.
12.	<ul> <li>Google Maps screenshots of:</li> <li>first home, located at power she initially harbored for labor.</li> <li>second home, located at power she continued to harbor for labor.</li> <li>Corner of St. &amp; St., The Bronx, NY, where compelled to sell merchandise on the street without pay.</li> </ul>
13.	Letter of Support from, a street vendor who intervened to help escape from, dated
14.	Letter of Support from section is a support from section in the section is chosen "mother" and friend, with whom he lives, dated

15.	Letter of Support from Dr. Montefiore LGBTQ Clinic, who provides						
	gender-affirming care to detailed, dated detailed.						
16.	Letter from the New York State Division of Criminal Justice Services and						
	New York Office of Temporary Disability Assistance certifying that						
	the criteria for confirmation as a human trafficking						
	victim in New York State, dated						

# **Proof of Presence on Account of Trafficking**

Exhibit No.	Document
See above,	Personal Statement of
Exhibit 9.	
17.	Letter of Support from , Case Manager Restore NYC, a
	nonprofit organization that provides holistic case management services to
	survivors of human trafficking.

# **Proof of Law Enforcement Cooperation**

Exhibit No.	Document
See above,	Personal Statement of
Exhibit 9.	
18.	Attorney affidavit describing some 's cooperation with law enforcement, and email correspondence from law enforcement.

# **Proof of Extreme Hardship if Returned to Mexico**

Exhibit No.	Document
See above, Exhibit 9.	Personal Statement of
See above,	Letter of Support from , a street vendor who intervened to
Exhibit 13.	help escape from .
See above,	Letter of Support from , Case Manager Restore NYC, a
exhibit 17.	nonprofit organization that provides holistic case management services to
	survivors of human trafficking.
19.	2022 U.S. Department of State Trafficking in Personas Report, Mexico
	Excerpt
20.	2022 Human Rights Watch Country Summary Report for Mexico
21.	UCLA School of Law, Public Opinion of Transgender Rights in Mexico,
	December 2020.
22.	Lopez, Oscar, REUTERS, Mexico sees deadliest year for LGBT+ people in five
	years, May 15, 2020

# INDEX OF SUPPORTING DOCUMENTS FOR THE T NONIMMIGRANT STATUS PETITION

OF , A#123-456-789

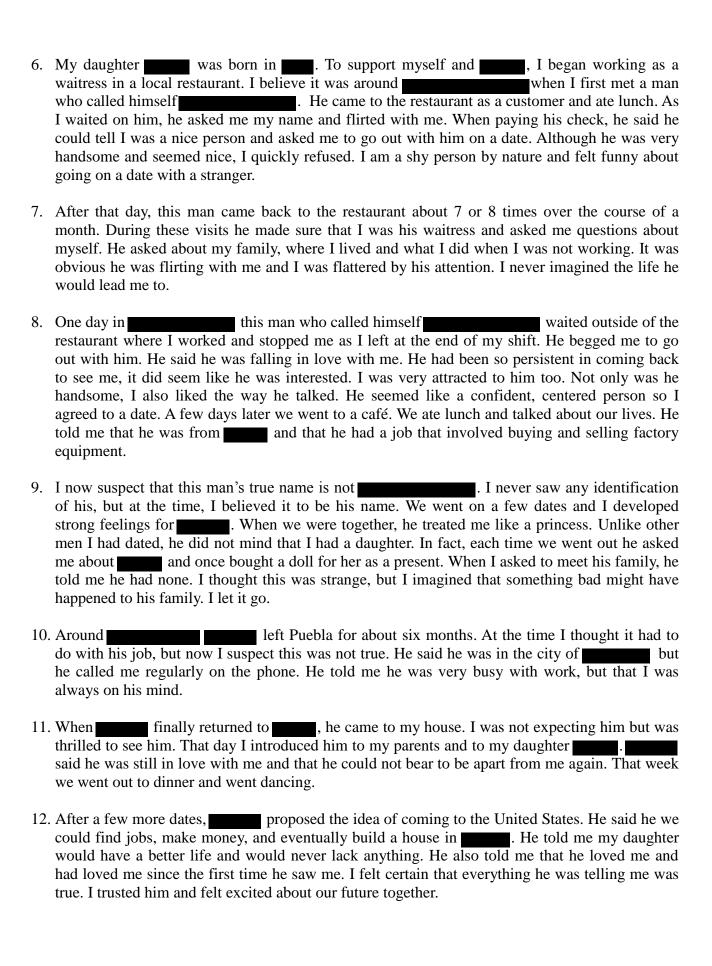
			Document relates to:						
Exhibit #	Document	Victim of a Severe Form of Trafficking	Present in the United States on Account of Trafficking	Compliance with Reasonable Requests from Law Enforcement	Extreme Hardship of a Severe and Unusual Nature	Alien Information			
1.	Affidavit of describing her experiences as a victim of a severe form of trafficking, her presence in the United States on account of trafficking, her compliance with requests from law enforcement, and the extreme hardship she would face if removed	X	X	X	X	X			
2.	Form I-914, Supplement B, Declaration of Law Enforcement Officer for Victim of Trafficking in Persons, signed by Assistant U.S. Attorney for the Southern District of New York	X	X	X	X	X			
3.	Affidavit of r with an explanation to "yes" and "unclear" answers on Form I-914	X				X			

			Document relates to:						
Exhibit #	Document	Victim of a Severe Form of Trafficking	Present in the United States on Account of Trafficking	Compliance with Reasonable Requests from Law Enforcement	Extreme Hardship of a Severe and Unusual Nature	Alien Information			
4.	Affidavit of supporting her request on Form I-192 for the positive exercise of discretion	X	X			X			
5.	Notice of Action indicating Approval of the Form I-102 for Continued Presence for	X	X	X		Х			
6.	Copy of the Employment Authorization Document issued to based on a grant of Continued Presence	X	X	X		X			
7.	Letter from the U.S. Department of Health and Human Services certifying s a victim of human trafficking	X	X	X		X			
8.	Letter from , MSW describing therapy provided to noting that disclosed a history of sex trafficking	X	X		X	X			
9.	Letter from M. D., diagnosing as suffering from Post Traumatic Stress Disorder	X	X		X	X			

		Document relates to:					
Exhibit #	Document	Victim of a Severe Form of Trafficking	Present in the United States on Account of Trafficking	Compliance with Reasonable Requests from Law Enforcement	Extreme Hardship of a Severe and Unusual Nature	Alien Information	
10.	Letter from Restore trafficking safe house concerning services provided to	X	X		X	X	
11.	Copy of the identity page of the Mexican passport of					X	
12.	HSTC Intelligence Note: Tenancingo Bulletin #1: The Anatomy of a Trafficking Ring: Origins and Recruitment	X			X		
13.	Huffington Post, Mexican Women Forced Into U.S. Prostitution by Pimps	X			X		
14.	United States Department of State, Trafficking in Persons Report 2011, Mexico, designating Mexico as a Tier 2 Country (June 2011).	X			X		

# **United States Department of Homeland Security United States Citizenship and Immigration Services**

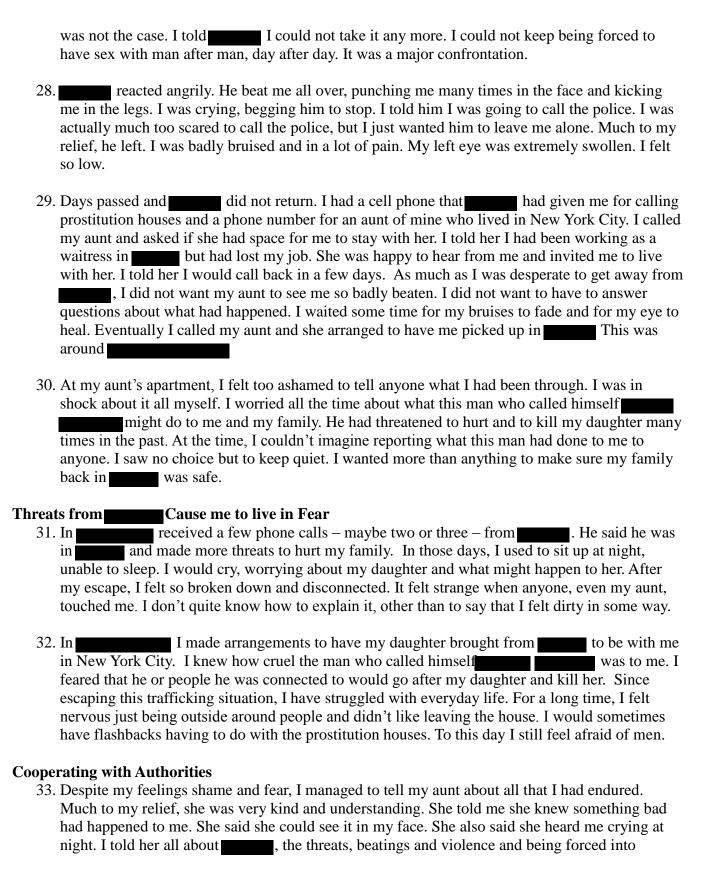
Affidavit in support of Petition for T Nonimmigrant Status on Form I-914		Affidavit of A
STATE OF NEW YORK ) ss.:		
COUNTY OF QUEENS )		
I,	, being duly sworn, depose a	nd say:
1.	I was born in on my petition for T Nonimmigrant Status Status based on being a victim of sex traff	I am submitting this affidavit in support of on Form I-914. I am petitioning for T Nonimmigrant ficking.
2.	who I believed was my boyfriend, but what about his intentions and upon arriving in me and members of my family in men for money. He forced me to have se	I was brought into the United States by a man no really only wanted to use me. This man deceived me the United States, held me captive. He threatened to kill including my young daughter, unless I had sex with x with men for 10 to 12 hours per day, almost every day me like property and took all of the money I earned. Illy and sexually abusive towards me.
3.	beating, I threatened to call the police. The with a prosecutor from the U.S. Attorned shared information and provided her with	after a particularly bad ne trafficker fled and I was able to escape. I recently met by's Office who questioned me about my experience. I has book containing phone numbers of people involved City area. I have agreed to provide more assistance if
4.	, where I fear that the trafficker a	the United States so that I will not have to return to and others in his network will find and harm me, maybe be experiences I suffered at the hands of the traffickers, this petition.
•	alcoholic and was often unemployed. Mosarely enough to meet our basic needs. and enjoyed my studies. However, I let	as the oldest of four children. My father was an ly mother sold food at a local market but her pay was Our economic situation was difficult. I attended school



13.	My parents were surprised when I told them about this plan to go to the United States. They thought seemed like a good person but they were worried that we had not been dating for very long. I assured them that there was nothing to worry about. I really believed everything would be fine.
	I am unsure of the exact date, but I believe that and I left in . We first took a bus from to . We then took a flight from to . When we arrived in . When we arrived in . When we arrived in . We there were people waiting for us with a van near the airport. The van drove us about three or four hours to a small house with many beds inside. I think it may have been near the town of . I seem to remember hearing someone mention .
15.	Once we arrived at this house, went out and bought us water and fruit in preparation for the United States. We set out later that night me. A young guy who was called led the way.
16.	All together  I was exhausted and very afraid. I had heard so many stories about bad things happening to people
17.	Eventually we arrived at place that I believe was in the United States where there were two vans and a small car waiting. We were taken to a house where we were able to shower and rest.  knew some people in the house. I knew that he had traveled to the United States before and it made me feel good that he knew the way. We spent the night in the house and left the next day in a van. I think it was a group of nine of us who were sent in the van, which drove towards New York City.
18.	When we arrived in New York City, the van dropped me and in where a friend of met us. 's friend, whose name I do not know, took us to a room on the first floor of a house in It wasn't even a full apartment—just a mattress on a floor in a space. It seemed that the friend had rented this room just for us.
_	Forced Into Prostitution  The first day we spent in told me I had to stay inside. He told me that the city was a very confusing place and that I should not go anywhere. I listened to him and stayed indoors while he came and went. He said he was making arrangements for us. I figured I would soon get a job and begin learning my way around. I did not think anything was wrong at that point.
20.	We had only been in New York City for about two days when told me that he owed people a lot of money. He said that our trip from had been expensive and that I needed to start working. He told me that his friend's wife worked and made good money. He ther explained that in this job, I would go to a place and be paid to pleasure men. I was stunned and could not believe what he was suggesting. I remember asking him, "What are you talking

about?" I told him I could never do that sort of thing. I told him I could find another kind of job. Then he slapped me. It was such a sudden change. I was immediately terrified. I had trusted this man. I had introduced him to my parents and to my daughter. But in that moment, I realized that he was not the person I had believed him to be. 21. As I told this man who called himself that there was no way I would do such a thing, he became enraged. He beat me brutally, punching me with fists all over my body. He screamed at me and said that if I refused to do as he told me, my daughter back in would "pay the consequences." He also said he would hurt other members of my family in knew where my family, including my daughter, lived in . I was terrified and felt trapped. 22. What followed was a nightmare. Almost every day, sent me out to be sold. He gave me a notebook full of phone numbers for prostitution houses. With each number there would be a name. would select a number for me to call. When I called, I had to give the name listed next to the number in the book, claiming I had been referred by someone with that name. When asked for my name, I used the name instructed me to ask the people I called if they needed a girl. If they did they would give me an address where I was to meet a driver. 23. A livery car would pick me up at designated spot. I was typically taken to houses in the borough in New York City. Most houses were run by young men and there were usually one or two other women in addition to me. I was expected to have sex with 20-30 men per day over the course of 10-12 hours. Being forced to have sex with men like this was horrendous. I think most men paid about \$40 for 15 minutes with a girl, but the girls like me were paid only \$15 of that amount. I believe I earned between \$2500 and \$3000 per week, but of course I was never allowed to keep any of this. Whatever money I earned, took from me. He acted like he owned me. 24. One day I feeling very sick and begged not to make me leave the house. became angry and beat me with a belt. Afterwards I had red marks and bruises on my arms and my back. He told me he was teaching me how things were. He was always careful not to bruise my face – only my body. raped me. He also regularly made threats to kill my daughter 25. On numerous occasions and other members of my family. He knew where my family lived in and I lived in fear of what he might do. 26. I felt like I was living a nightmare, spending day after day being forced to have sex with men over and over again. kept me very isolated. I was very rarely allowed to leave our apartment except for when going to prostitution houses. He sent our laundry out and paid other people to do it. We almost never ate out. If I didn't cook, he would buy food and bring it home. Reaching a Breaking Point, Escaping

, I felt a very deep pain in my abdomen. I later began bleeding 27. One day around heavily. I was in much pain and was very scared of what was happening to my body. I decided I would rather die than continue working as a sex slave. When I went back to the apartment with Antonio that day, I told him about the bleeding. He told me I just had my period but I knew that



prostitution. She encouraged me to talk to someone. She said there were people who could help me.
34. Around, my aunt arranged for me to meet with a lawyer from an organization called Sanctuary for Families. My lawyer told me that there was help available to me. She also helped me to report what had done to me to a prosecutor from the U.S. Attorney's Office. The prosecutor asked me questions about meeting, traveling to the United States and my time trapped under 's control. I provided her with the book had given me containing phone numbers of people involved in prostitution houses in the New York City area. I have agreed to provide more assistance if necessary in the future.
Fear of Returning to
35. I am terrified to return to Mexico. I fear that if I went back would find me and kill me. In Julian, I do not believe I could count on the police or any law enforcement to keep me safe. Things are very different in For one thing, there is so much corruption. I also believe that this man I know as is connected to very dangerous people.
36. I have not recovered from what put me through. I have gynecological pain and with the help of a case worker at Sanctuary for Families am getting medical help. I also still feel bad about myself morally. I know what happened was not my fault, but I am still very ashamed about it.
37. I hope to remain in the United States so that I can live in a safe environment. I would also appreciate the opportunity to recover from all that I have endured. I am seeing a therapist who is helping me a lot. I lived in silence for so long and only recently began talking about my experience a victim of human trafficking. I am hopeful that with services like this, I can move forward and make something of my life.
Wherefore, I declare under penalty of perjury that the foregoing is true and correct to the best of m knowledge.
Sworn to and subscribed to before me this day of 20
Notary Public
I,, certify that I am competent to translate English into Spanish and that I have read and translated this affidavit to

# PERSONAL STATEMENT OF CLIENT IN SUPPORT OF HER T VISA APPLICATION (I-914)

#### INTRODUCTION

- 1. My name is CLIENT and I was born on DATE in PLACE, a rural area in the municipality of TOWN, Guatemala. I speak Q'eqchi, a Guatemalan dialect, and a little bit of Spanish. I worked with my lawyer and a Q'eqchi interpreter to make this declaration.
- 2. I am applying for a T visa because TRAFFICKER #1 lied and told me that I would have a good job and a good life in the United States. Instead, she brought me and my son, DERIVATIVE, to her house in PLACE, made us fake identifications and took us to a factory to start working to pay off a debt. The factory didn't give my son a job, because he was too young, but I started working the same day. TRAFFICKER #1 said I had to work until I paid off my debt, which she said would take years.
- 3. I was in TRAFFICKER #1'S house when the FBI came and arrested her. I was very scared to speak to them, because TRAFFICKER #1 had told me to never tell anyone else what happened inside the house. Even though I was scared, I told the FBI and the prosecutors what I know about TRAFFICKER #1. They applied for continued presence, which I received in DATE. TRAFFICKER #1 was found guilty of labor trafficking, and will have to be in jail for many years. I am willing to continue helping the authorities with any requests for assistance.
- 4. I am afraid to return to Guatemala, because TRAFFICKER #1'S family has threatened me and my son that if we return without paying back our debt, we would "face the consequences." I know that she is very upset, because she is now in jail and was found guilty of labor trafficking, and I believe her family in Guatemala could hurt us if we were forced to go back, now that we've spoken out against her.

#### LIFE IN GUATEMALA

- 5. My mom had 12 children, but one died so I was one of 11 siblings who grew up together. I never went to school, because my parents didn't have money to pay the school fees, so I never learned how to read or write. My dad taught us how to use a machete and plant in the field. We would wake up at about 3AM to start work. I would have loved to go to school, but it was not possible because we were so poor. When my siblings started getting married, they started leaving the house.
- 6. I was 15 years old when I was married to HUSBAND, who was about ten years older than me. It was not my decision to get married. HUSBAND's parents came to ask my family's permission for me to marry their son. My grandmother told me I had to be obedient and accept this offer, and I shouldn't pass up this opportunity, because there might not be

- another. I didn't want to get married, and I was not in love. HUSBAND's parents just came to ask for my hand in marriage, and the adults in my life chose for me.
- 7. After we got married, HUSBAND and I lived with his parents, and my mother-in-law would insult me and treat me horribly. HUSBAND would beat me frequently, and when he drank, his beatings became worse. I did not feel safe in my home. Once HUSBAND saved enough money, we bought a small house near PLACE.
- 8. I worked selling tortillas and other food on the side of the road. I didn't have a stable salary. On the best days, I would earn about 30-40 Queztales (about \$3-5 US dollars), but I had to use some of those earnings to buy supplies to make the tortillas the next day, so I wasn't able to take all of it home. There were some days when I didn't sell anything. It is very difficult to find a job if you don't have an education. I also didn't speak any Spanish at the time, which made it harder to find a decent job.
- 9. I had four children, ADULT CHILD, ADULT CHILD, ADULT CHILD and DERIVATIVE. DERIVATIVE was born on DATE and he is my youngest child.

# TRAFFICKER #2 AND TRAFFICKER #1 CONVINCED ME TO COME TO THE US TO WORK

- 10. I don't remember exactly, but it was around DATE when, a cousin of mine, TRAFFICKER #2, stopped by my food stand to talk to me about going to work in the United States. He said that I should think about going, because I was hard working and could earn much more in the U.S. for all of my efforts that paid me very little in Guatemala. I told him I didn't have money to travel to the U.S., and he told me to talk with TRAFFICKER #1, because she could help.
- 11. TRAFFICKER #1 is a distant family member, who I had met in Guatemala a few times when we were young. She moved to the United States a long time ago. We didn't stay in touch when she left and I didn't have a relationship with her, but I knew she had a hotel in Guatemala.
- 12. TRAFFICKER #2 came around again and told me that the trip to the U.S. would leave in two days. I was shocked when he told me it would be so soon. I didn't know how to respond, but I said I didn't have the money. He said I didn't have to think about it, because TRAFFICKER #1 would loan me the money and pay for the travel up front. I didn't know what to do. Everything happened very fast, and I felt like I had to make a big decision in almost no time.
- 13. TRAFFICKER #2 arranged for a phone call with TRAFFICKER #1. On the call, TRAFFICKER #1 made me feel like there was no way I could say "no". She said, "CLIENT, you are coming. You are going to take advantage of this opportunity." I told her I didn't have money to pay for the trip. She told me, if I didn't take advantage of this trip,

- there wouldn't be another opportunity. "You have to come, and not miss this opportunity," she repeated. She said that the only reason she was telling me now, was because I was a hard worker, and she said I would do well in the United States.
- 14. TRAFFICKER #1 didn't tell me what I would be doing for work, just that I would have a good job that would pay well. I was so in need of a good paying job that I didn't ask more specific questions about what I would be doing. I knew that TRAFFICKER #1was successful in the U.S. and that she had status there, because she married an American man. She made me feel like I would have a great job that would pay well, and my life would be so much better in the U.S., because I would earn much more than I ever could in Guatemala, where I was poor and had no opportunity to change my circumstances.
- 15. TRAFFICKER #1 said the trip to the U.S. would cost about 35,000 Quetazles. This was the equivalent to about three years of my salary in Guatemala (~35 quetzales a day on the best days), so it seemed like a lot of money. I repeated that I didn't have money. She promised that I shouldn't worry about the debt, because I would be earning enough that I could pay it back quickly. She also said that she would guarantee my debt by taking the deed to my house, so that if I didn't pay the debt back, she would take my home in Guatemala. She told me that I should bring the deed with me to the U.S. This made me nervous.
- 16. She told me that she would arrange the travel to the U.S., but I couldn't come alone and needed to bring someone with me. She told me that if I was going to come, I should talk to TRAFFICKER #2 and his wife, TRAFFICKER #3, who would tell me how to come to the U.S.
- 17. TRAFFICKER #1 also told me not to worry about where we would live and that she was going to give us a space in her house where we could stay. The way she talked about it made it seem like we would only be living at her house temporarily, before we found our own place. TRAFFICKER #1spoke like she was in control and knew a lot about living in the U.S., so I figured that she would have connections to places where we could stay.
- 18. I didn't want to leave my youngest child behind, and knew that DERIVATIVE would like to study in the U.S., because he was a good student in Guatemala. So, I decided that if I went, I would bring him with me. DERIVATIVE wanted to go the U.S., so we could have more financial stability and safety. My husband had abused me for our entire marriage and at that point he didn't send any money for support. My work selling food required me to wake up at 3AM to prepare the tortillas, beans and coffee. DERIVATIVE didn't want to live this way, being poor forever. It felt like going to the U.S. was the only opportunity to improve our lives. Still, I felt nervous making such a big decision, because it all happened so fast.

#### TRAFFICKER #1PAID FOR AND COORDINATED OUR TRAVEL TO THE U.S.

- 19. I ended up saying "yes," and telling TRAFFICKER #2's wife that I would come to the United States with my son DERIVATIVE. TRAFFICKER #3 gave me TRAFFICKER #1'S number and address in the U.S., and told me I could not give TRAFFICKER #1'S number to anyone except for immigration when we got to the U.S. TRAFFICKER #3 told me where I had to go to meet the guide who would bring me and DERIVATIVE to the U.S.
- 20. I decided that I wouldn't bring the deed to the house, because I didn't want TRAFFICKER #1 to be able to take my property away. I was afraid that if I got turned around by Immigration at the U.S. border and was never able to work and earn in the U.S., I would have lost my house and be in debt with no way to repay it. So, when I came to the U.S., I gave the deed to my daughter who stayed behind in Guatemala, to keep it safe.
- 21. Throughout the journey to the U.S., there were many guides, who changed frequently throughout the trip. They would take us to a certain point, and then another guide would take over and bring us to the next stopping point. The trip was very difficult.
- 22. U.S. Immigration stopped us when we were walking. I don't know the name of the place where we were when they stopped us. Immigration asked us where we were going, and who we were planning to stay with in the U.S. I gave them TRAFFICKER #1'S address and number. I called TRAFFICKER #1 with their phone and that's how she knew we had arrived. TRAFFICKER #1 didn't tell me how much the plane ticket to Chicago was going to cost, but said that she would pay for it.
- 23. Immigration gave me a piece of paper, but I can't read, so I didn't know what it said. They took us to a church, and I was told that the next day, we would leave very early for the airport to be united with TRAFFICKER #1.

#### TRAFFICKER #1TOLD US WE HAD TO WORK TO PAY OUR DEBT

- 24. From the time that TRAFFICKER #1 picked us up at the airport in PLACE, she made me feel like we should be grateful for her help, and not ask questions. When we arrived, I asked TRAFFICKER #1 where I would be working. She said I shouldn't worry about what I'd be doing, and said I should just be grateful for the opportunity to be in the U.S. I also asked her if she would help DERIVATIVE register for school, and she said yes, and I shouldn't worry about it.
- 25. When we got to TRAFFICKER #1'S house, I didn't feel well. I had a headache and fever. My throat hurt, and I was very tired and weak after the trip. But, I couldn't rest, because TRAFFICKER #1 told me "there is work to be done, and you didn't come here to rest, you came here to work." I stayed shut up when she gave this order. I didn't feel comfortable responding to her. She said as soon as we started working, we would start paying our debt.

- I didn't know how much the total debt was yet, which made me nervous. But she made me feel like I needed to start working right away to pay the debt, even though I was desperate to rest after our long trip to the U.S.
- 26. The day we arrived or the day after, TRAFFICKER #1 said that DERIVATIVE and I needed documents to be able to work. I was confused when TRAFFICKER #1 said that DERIVATIVE would also need to work. She had just told me she would help him enroll in school, and before we came to the U.S., she only spoke about me getting a job, not DERIVATIVE. He was only 16 years old at the time, and both he and I thought he was going to be able to go to school, like he did in Guatemala. I wanted him to get a good education, something that I didn't have.
- 27. When I asked TRAFFICKER #1 about why DERIVATIVE couldn't go to school, she said DERIVATIVE would eventually be able to go to school, but since she paid for *both* of us to travel to the U.S., we *both* had debt, so DERIVATIVE also had to work to pay off our debt. She said that since it was the middle of the school year, he would have to wait to go to school until the next year, and just start working now.
- **28.** I was sad that TRAFFICKER #1 wasn't going to help get DERIVATIVE into school. But, I didn't know anything about the school system in the U.S., so, when TRAFFICKER #1 said DERIVATIVE couldn't start school in the middle of the year, I believed her.
- 29. TRAFFICKER #1was our only connection to life in the U.S. and we had no one else to provide support. I only spoke Q'eqchi, so I didn't think I would be able to communicate with the schools, even if I knew where they were. DERIVATIVE was also upset, and wanted to continue his studies, but we didn't have a choice.

#### TRAFFICKER #1 MADE FAKE IDS FOR US TO WORK

- 30. The day we arrived or the day after, TRAFFICKER #1 took our pictures on her cell phone and the next day she gave me and DERIVATIVE ID cards with our photos and names on them. She said we needed to show the ID to the factory where we would be applying for a job. She said we shouldn't lose the IDs, and had to keep it safe at home.
- 31. TRAFFICKER #1 drove us to the factory and told me and DERIVATIVE who we needed to speak to about applying for a job. After we followed her instruction, they gave me the job, but they turned DERIVATIVE away because they told him he was too young to work. I started working that same day, but TRAFFICKER #1 took DERIVATIVE home.
- 32. TRAFFICKER #1 would fill her van to take me and other people who lived in her house to and from the factory where we all worked. She charged me \$10 US dollars each day she drove me to and from work.

- 33. My shift started around 2PM, and some days I wouldn't get home until around 3AM. I worked 5 days a week. I worked in a food packing factory, where food passes on a conveyor belt. My job was to make sure the meat didn't touch the floor. During my shift, I got one break to eat, and another 10-minute break to rest. Otherwise, I was on my feet the whole time, working on the food line.
- 34. I received about \$450 a week. I was paid by check at the end of the week. But, out of my check, TRAFFICKER #1 told me I would have to pay for the debt and other living costs. She charged me \$450 for rent, \$10/day for rides to work, \$100 for food, and I would have to pay for my own laundry. After paying all of these living expenses, I knew I would have very little money left.
- 35. At first, TRAFFICKER #1 didn't tell me the amount of the debt, but said she would give us five years to pay it back. I asked TRAFFICKER #1again how much my debt was in Quezatales because five years was a lot of time. She said there was "no reason to ask about the total of the debt. You shouldn't worry. Your pay is in US dollars, so you'll be able to pay. It is not as if you are earning Quetzales." She made me feel stupid for asking. I cried a lot when I heard that it would take five years. I thought, "What have I done?"
- 36. It wasn't until a few days after we arrived that she spoke to me about the debt when we were alone and no one could hear. She told me the debt was 35,000 Quetzales for the trip from Guatemala to the U.S. plus \$5,000 from the Mexican border to Chicago US dollars (\$2,500 US dollars for each DERIVATIVE and CLIENT), for both of our plane tickets to Chicago. I never saw proof of how she came up with this number, she just said that is how much our travel cost. Even though that sounded like a lot of money, I didn't know how to challenge her. It was the first time I had ever been on a plane, and I didn't know how much a plane ticket cost.
- 37. When I heard the amount of the debt, I was so worried. I realized that all my earnings would have to go towards paying the rent and the debt, rather than to save money, buy a home or make sure my son got a good education. I wouldn't have money for any of those things, because the debt was so high.
- 38. She told me that I had to pay it back, even if I returned to Guatemala. I knew she had family in Guatemala, and they would easily be able to find me if I returned. I remembered how she said she would guarantee the debt with my home in Guatemala, so I was afraid I would also lose my home if I didn't pay it back. I also knew that it would take even longer to pay back if I was earning in Quetzales rather than dollars, so I had to keep working in the U.S. to pay it back, or I would have no hope of ever paying it back with the work that paid me so little in Guatemala.

#### I FELT TRAPPED IN TRAFFICKER #1'S HOME

- 39. Before we came to the U.S., TRAFFICKER #1 made it seem like we were only going to be living with her temporarily, until she helped us find another place to rent. But, when we got here, things changed. There were many people living in the house, and we had no privacy. There were parents and children, and people who shared beds. There was only one bathroom that everyone had to share. DERIVATIVE and I shared a bed, and when we needed to change our clothes, we had to do so in front of other people.
- 40. TRAFFICKER #1spoke in a stern voice. She said that when we were in the U.S., life was different than in Guatemala. She said if we wanted to go outside of the house to buy something or do laundry, we could only go with her nieces or nephews, and we couldn't go anywhere by myself. This was strange to me, but I was in a different country that I wasn't familiar with, so I followed her rules.
- 41. I never had a key to the house, and couldn't come and go as I wanted. TRAFFICKER #1always kept the house locked and we were stuck inside. Aside from when TRAFFICKER #1drove us to and from work, I only left the house one or two times with TRAFFICKER #4—TRAFFICKER #1'S niece--and DERIVATIVE, when I had to do laundry.
- 42. TRAFFICKER #1 said that if we went out alone on the street, it would be dangerous. She said there was no reason to leave the house, since we didn't know the place. This made me feel scared to leave the house. I was also afraid of getting lost if I went out; all the houses in the neighborhood looked the same to me, and I didn't know our address.
- 43. TRAFFICKER #1 also said we shouldn't speak with anyone inside the home. This was strange to me, because I was accustomed to spending time with friends and neighbors in Guatemala. But, I thought, maybe that's just how things are in this country. I don't know if anyone else in the house had debt, because no one spoke to each other. But, TRAFFICKER #1 did take many people every day to the factory, just like me, and I recognized some people from Guatemala, from the town where I was from.
- 44. TRAFFICKER #1also told us that we shouldn't go down into the basement. She said I had "no business going down there." And if I needed anything, I should ask her. When I arrived, I didn't know that people were locked up in the basement. I didn't realize that until the FBI came.
- 45. I didn't know how many people lived in the house. But one day, I had to go down to the kitchen to cook, and there were lots of people in the kitchen. Some people were eating, other people were preparing their food, others were packing their food to bring to work.

46. Finally, TRAFFICKER #1 told me that I couldn't tell anyone what was happening inside the house. She controlled who we spoke to and what we could say, but I didn't realize until after I left the house that she was not letting me speak.

### **IMMIGRATION THREATS**

- 47. When I arrived at TRAFFICKER #1'S house, she asked us what documents Immigration had given us. When I gave her the documents DERIVATIVE and I received, she didn't explain what was on the documents, she just told me when we had to go to the immigration office. I felt afraid I would be deported. I couldn't read so I didn't know what they said, and relied on TRAFFICKER #1 to help. TRAFFICKER #1 said that I could not miss the meeting with Immigration, because it would have consequences. I understood this to mean I could be deported.
- 48. I didn't know where the Immigration office was located, so she said she would take us. TRAFFICKER #1 said I would have to pay for the favor of taking me to the appointment. TRAFFICKER #1told us that we shouldn't say anything to Immigration about what was happening in the house. This made me feel afraid to say anything to Immigration. But, before we had our first immigration appointment, TRAFFICKER #1was arrested.

#### COOPERATING WITH LAW ENFORCEMENT

- 49. About two weeks after I had arrived at TRAFFICKER #1'S home, law enforcement came to arrest her. At the time, I had no idea what was going on and I was afraid. It was early in the morning and I was sleeping in the attic, when suddenly people started running up the stairs to the attic. They had a gun and told us to raise our hands. I felt hot with fear, and I didn't know what was happening. Some people started hiding.
- 50. They told us they were the FBI and not to be afraid. They brought us to a church along with other people who were living in the house, and some of TRAFFICKER #1'S family members. Only TRAFFICKER #1, her husband, and her niece TRAFFICKER #4 were held back at the house.
- 51. At the church, I met with a case worker and a lawyer, but I thought that they might separate me from DERIVATIVE or deport me. I didn't know anyone else in the country, so I trusted TRAFFICKER #1'S family more than the lawyer and case worker I just met. I feared telling them what happened at first, because TRAFFICKER #4 had told me not to tell anyone outside the house what was happening.
- **52.** I returned to TRAFFICKER #1'S house with her family members, because I felt afraid that the people I met that day were going to have me deported, or I would get in trouble if I told them what was happening in TRAFFICKER #1'S home. TRAFFICKER #1'S family told me that I should not talk to a lawyer or to the FBI. They said that I still had to pay the debt

I owed, and that if I ever denounced TRAFFICKER #1, they would know about it. This made me afraid, and was the reason why I left the house. When I left the house, TRAFFICKER #1'S family made me pay them everything I had earned while working at the factory, because they said I owed them rent.

**53.** After that, I met with the FBI and the prosecutors and told them how I came to this country, and what I experienced at TRAFFICKER #1'S house. I was scared at first to speak with them, but I now understand that they are there to help. I am willing to continue helping them if they need it. The FBI gave me protection to be in this country and work authorization, which made me happy, because it allowed me to work lawfully, provide for myself and be independent from TRAFFICKER #1.

# I AM AFRAID TO RETURN TO GUATEMALA

- 54. I am still afraid of TRAFFICKER #1 and her family, both in the U.S. and in Guatemala, because I have cooperated with the FBI and the prosecutor and not paid the debt that I owed her. I am worried that I still have to pay the debt I owe her.
- 55. If I had to return to Guatemala, I'm afraid that TRAFFICKER #1'S family would punish me for leaving her house before paying back my debt. When we lived in the house, her family would say that if we didn't finish paying our debt, they would find us in Guatemala. I'm afraid that if I don't have a way to pay the debt, I would have to repay them with my land in Guatemala or they would harm me or my children.
- 56. I think TRAFFICKER #1 or her family could harm me in Guatemala, because I didn't pay the debt they said I owed, and I cooperated with law enforcement. They know my whole family and my children. They would be willing to do harm. I don't have confidence in the police in Guatemala. I don't think they could protect me if TRAFFICKER #1 tried to harm me.
- 57. Here in PLACE, I have the support of my lawyers, the FBI and a case manager. The case manager has helped me with many things and get adjusted to life in the U.S. This has made me feel more stable in this country.
- 58. Thank you for your consideration of my application. I would be very happy if my visa and my son's visas were granted, because we could live with safety and work legally in this country. We would also have protection if TRAFFICKER #1'S family ever tried to harm us here, because law enforcement here actually protects people.

I, CLIENT, swear that the information is truthful to the best of my knowledge	in my sworn affidavit in support of my T visa application and understanding.
Signature	Date
Staten	nent of Translation Certification
This certifies that I, TRANSLATOR, a provided a true and accurate translation	am competent to translate from Q'eqchi to English and n of the verbal statement of CLIENT.
TRANSLATOR Maya Interpreters 1-855-629-2872	X/X/XXXX Date

# **United States Department of Homeland Security United States Citizenship and Immigration Services**

prosecution.

Affidavit submitted in connection with the I-192 filed in connection with my application for a T visa on Form I-914	Affidavit of A#				
STATE OF NEW YORK ) ) ss.: COUNTY OF NEW YORK )					
I, being duly sworn, state as follow	vs:				
1. My name is citizen. I live at	oorn in on , and I am a				
2. I submit this statement to describ was not mine, to apologize for my mistakes and					
3. I entered the United States in app believed to be was a good job offer as a nanny. traffickers arranged for my airline tickets and all	I obtained a valid passport, but my				
5. Even though I did not realize that another person's name at the moment it occurred officials when I became aware of the switch. I was going to be made a slave. landed in, I could have been saved from traffickers made me suffer.	d, I am sorry that I did not notify immigration was very ignorant and afraid, and did not yet				
6. Since I have been rescued from n concerning my entry into the United States with the trafficking operation. Because of my assistar life is now in danger. I have tried to be a good p than the immigration laws. I am very hopeful th living in the United States, a country whose prot now threatening to kill me because of my assista	nce, the traffickers have been arrested, but my berson and have never broken any laws, other at I can be forgiven and allowed to continue section I desperately need, as my traffickers are				

Sworn to before me this	
NOTARY PUBLIC	
I,, certify that I am compete have read and translated this affidavit to	ent to translate English into Spanish and that I to the best of my abilities.
	(Translator Name)
Sworn to before me this 10 <sup>th</sup> day of	
NOTARY PUBLIC	

Wherefore, I declare under penalty of perjury that the foregoing is true and correct to the

best of my knowledge.

# UNITED STATES DEPARTMENT OF HOMELAND SECURITY UNITED STATES CITIZENSHIP AND IMMIGRATION SERVICES

	fidavit in Support of the T nimmigrant Status Petition of  MZ  AFFIDAVIT of , Esq.
	ATE OF NEW YORK ) ) ss.: OUNTY OF NEW YORK )
I,	, pursuant to 28 USC §1746, declare that the following is true d correct:
1.	I am a attorney with the Anti-Trafficking Initiative at Sanctuary for Families, a nonprofit organization that serves domestic violence victims and victims of sex trafficking.
2.	I submit the following statement on behalf of RMZ ("Ms. MZ,") in support of her I-914 Petition for T Nonimmigrant status, concerning her willingness to assist law enforcement in the investigation and prosecution of her trafficker.
3.	The information provided herein is based upon my actual knowledge of Ms. MZ's cooperation, and willingness to cooperate further with law enforcement in the investigation of the human trafficking case in which she was a victim.
4.	Ms. MZ was initially represented by  Senior Staff Attorney previously employed by Sanctuary for Families. Ms. MZ's case was referred to me internally at Sanctuary for Families in January of 2016.
5.	Ms. MZ has cooperated with Agents of the New York County, New York, Federal

Bureau of Investigation ("FBI").

## Ms. MZ's Cooperation with Federal Law Enforcement

- Officer with the Child Exploitation Task Force of the FBI ("Officer Johnson"). In her message, Ms. confirmed Ms. MZ's cooperation with the FBI in connection with an investigation of her trafficker and also expressed Ms. MZ's willingness to continue to provide assistance. Officer responded on September 20, 2015 by e-mail, acknowledging that Ms. MZ had previously met with the FBI and requesting additional information from Ms. MZ's social media accounts (*see* Exhibit A, attached hereto).
- 7. On September 21, 2015 Ms. MZ responded to Officer Jacoba 's e-mail, agreeing to forward responsive information (*see* Exhibit B, attached hereto).
- 8. On October 4, 2015, Ms. emailed Officer to follow up on her September 21<sup>st</sup> correspondence. On November 10, 2015 and December 15, 2015, Ms. sent Officer additional e-mails, requesting an update as to the status of the investigation and to reiterate Ms. MZ's willingness to cooperate (*see* Exhibit C, attached hereto).
- 9. Upon receiving Ms. MZ's case from Ms. \_\_\_\_\_\_, I emailed Officer \_\_\_\_\_\_ on January 21, 2016 requesting issuance of a T certification on Form I-914 Supplement B in light of Ms. MZ's previous and continuous willingness to cooperate with the FBI in the investigation of her trafficker (*see* Exhibit D, attached hereto). To date, I have not received a response from Officer \_\_\_\_\_.

# Ms. MZ's Continued Willingness to Assist

10. Although i	t has re	equire	ed her to revisi	it pair	nful and t	raumatic	exp	periences, N	As.	MZ has
cooperated	with	law	enforcement	and	remains	willing	to	cooperate	in	further
investigation	ons aga	inst l	ner trafficker.							
I declare under knowledge and	-	•		e fore	egoing is t	rue and	corr	ect to the b	est (	of my
						Date	ed:_			
								New Yo	ork,	NY

KATHY HOCHUL Governor **DANIEL W. TIETZ**Commissioner

BARBARA C. GUINN
Executive Deputy Commissioner

## NOTICE TO STATUTORY REFERRAL SOURCE

2022
Sanctuary for Families 30 Wall Street, 8 <sup>th</sup> Floor New York, NY 10005
OTDA Tracking Number:
Dear,
The New York State Division of Criminal Justice Services (DCJS), in consultation with the NYS Office of Temporary and Disability Assistance (OTDA), has reviewed the information you supplied on [22] regarding the possible human trafficking of and determined that she <b>MEETS THE CRITERIA FOR CONFIRMATION</b> as a human trafficking victim in New York State.
It appears that may be able to access services through Sanctuary for Families as one of the New York State Response to Human Trafficking Program service providers. We encourage you to continue working together.
Also, please refer to the New York State Office of Victim Services at: New York State Office of Victim Services; Alfred E. Smith State Office Building; 80 South Swan Street, 2 <sup>nd</sup> Floor; Albany, New York 12210; 1-800-247-8035; www.ovs.ny.gov.
Should you require further information please contact the New York State Office of Temporary and Disability Assistance at 212-961-5688. Thank you for your cooperation and your work to help these victims.
Best wishes,
Program Aide, Response to Human Trafficking Program
cc: Division of Criminal Justice Services



Este documento no es una Carta de Certificación oficial. El presente proporciona una traducción de la Carta de Certificación para su conocimiento. Cuando tenga acceso a beneficios y servicios, solo necesitará la Carta de Certificación oficial en inglés, porque esta copia traducida no se puede utilizar con fines oficiales.

Número de seguimiento del HHS: XXXXX Fecha de nacimiento: XX/XX/XXXX

NOMBRE DEL CLIENTE a/c SOLICITANTE ORGANIZACIÓN DOMICILIO

#### CONTENIDO DE LA CARTA DE CERTIFICACIÓN TRADUCIDO AL ESPAÑOL

Estimado(a) NOMBRE DEL CLIENTE:

Esta carta confirma que recibimos aviso del Departamento de Seguridad Nacional de Estados Unidos de que usted fue víctima de una forma grave de trata de personas. De acuerdo con el artículo 7105(b) (1)(E) y subsiguientes del Título 22 del Código de Estados Unidos (U.S.C.), esta Carta de Certificación del Departamento de Salud y Servicios Humanos (Department of Health and Human Services, HHS) de Estados Unidos confirma que usted es elegible para solicitar beneficios y servicios con el mismo alcance que una persona refugiada. Esta carta no confiere estatus migratorio.

Usted puede comenzar a solicitar beneficios y servicios el FECHA DE INICIO DE LOS BENEFICIOS.

Si desea solicitar beneficios y servicios, es importante que busque asistencia a la mayor brevedad posible, porque algunos de los beneficios son de duración limitada y pueden caducar. Cuando tenga acceso a beneficios, lleve la copia original de esta carta a la agencia emisora de beneficios.

En el paquete adjunto encontrará más información sobre el acceso a beneficios y servicios, descripciones de los beneficios y servicios para los cuales usted es elegible e información acerca de los servicios de gestión de casos integrales que están disponibles para brindarle apoyo en este proceso.

La Línea Nacional contra la Trata de Personas en el 1-888-373-7888 también está disponible las 24 horas del día, los 7 días de la semana, para que pueda comunicarse con los servicios disponibles en su zona.

Atentamente,

Katherine Chon Directora Oficina contra la Trata de Personas



HHS Tracking Number: DOB:

C/O Sanctuary for Families 120 Broadway
New York, NY 10005

2022

#### **CERTIFICATION LETTER**

Dear :

This letter confirms that we received notice from U.S. Department of Homeland Security that you were subjected to a severe form of trafficking in persons. In accordance with 22 U.S.C. § 7105(b) (1)(E), this HHS Certification Letter confirms that you are eligible to apply for benefits and services to the same extent as a refugee. This letter does not confer immigration status.

If you wish to apply for benefits and services, it is important that you seek assistance as soon as possible because some of the benefits are time-limited and may expire. When you access benefits, bring the original copy of this letter to the benefit-issuing agency.

See the attached packet for further information on accessing benefits and services, descriptions of the benefits and services you are eligible for, and information about the comprehensive case management services that are available to support you in this process.

The National Human Trafficking Hotline at 1-888-373-7888 is also available 24 hours a day, 7 days a week to connect you with available services in your area.

Sincerely,

Katherine Chon

Director

Office on Trafficking in Persons

[Date]

[Client name]
[Client Address]

Re: Approval of T nonimmigrant status and completion of representation

Dear [Client name],

Congratulations on your grant of T nonimmigrant status by United States Citizenship and Immigration Services (USCIS). Please read the following information regarding your new immigration status carefully:

- You have been granted valid T nonimmigrant status dating from **[DATE]**, and lasting until **[DATE]**.
- You are now eligible to apply for a Social Security number. Note that you must apply for a social security number in your borough of residence. You may access more information at the Social Security Administration web site at <a href="https://www.ssa.gov">www.ssa.gov</a>.
- Once you have a Social Security number, you will become eligible to apply for a New York State non-driver identification or a New York State driver license. You may access more information at the New York State Department of Motor Vehicle web site at <a href="http://www.nydmv.state.ny.us">http://www.nydmv.state.ny.us</a>.
- As a result of having been granted T nonimmigrant status on **[DATE]**, you will become eligible to apply for lawful permanent residence (also known as a "green card") after three years in valid T nonimmigrant status—on or after **[DATE]**. If the investigation against the perpetrator in your case has closed, you may be eligible to apply for lawful permanent residence sooner. In any case, if you wish to apply for lawful permanent residence, you must do so before **[DATE]**. If your application for lawful permanent residence is not received by USCIS by that date, your eligibility for lawful permanent residence will expire along with your T nonimmigrant status.
- When you become eligible to apply for lawful permanent residence you may contact Sanctuary for Families at (212) 349-6009 for assistance with that application. Sanctuary for Families cannot guarantee that the organization will have the resources to assist you. You may also contact the New York Office for New Americans at 1-800-566-7636 for referrals to other immigration service providers.
- We do not recommend that you travel outside of the United States while you have T nonimmigrant status. At this time the United States government has not yet established a clear procedure to allow individuals who have been granted T nonimmigrant status to re-enter the United States after travel abroad.
- Being arrested, cited, charged, or convicted of any crime or violation of local, state or federal law
  may have a detrimental affect on your ability to obtain lawful permanent residence. Should you be
  arrested, cited, or charged with any crime we recommend that you make your criminal defense
  lawyer aware of your immigration status and of your future plans to apply for lawful permanent
  residence in the United States.

- At the time of your application for lawful permanent residency, you will need to establish that you have lived continuously in the United States for at least three years prior to the date that you file your application. To that end, we recommend that you save copies of telephone, cell, electricity, rent and other bills, bank statements, pay stubs, correspondence with any government officials, school records, immunization records, tax records and other documents which will establish your ongoing residence in the United States. You should also retain a complete copy of your passport if it expires during the period that you hold T nonimmigrant status.
- Should you move to a new residence, please be aware that U.S. federal law requires that you file a change of address form within 10 days of moving. You may file a change of address with USCIS by mail by submitting Form AR-11 to the Department of Homeland Security/USCIS/Attn: Change of Address/ 1344 Pleasants Drive Harrisonburg VA 22801-3852; by calling USCIS at 1 (800) 375-5283; or through the USCIS web site at <a href="https://www.uscis.gov">www.uscis.gov</a>.

For males under 17 years and 3 months, please include the following language:

• As a male person residing in the United States, please note that federal law will require you to register with Selective Service within 30 days of turning 18. Information about Selective Service registration is available at the Selective Service System web site at <a href="https://www.sss.gov">www.sss.gov</a>.]

[For males between the ages of 17 years and 3 months and 26, please ensure that the client registers for Selective Service prior to termination of representation.]

This letter will confirm that the immigration legal work for and representation of you by [Law Firm] and Sanctuary for Families has been completed. Accordingly, we no longer have an attorney-client relationship with you.

We wish you and your family all the best in the future.

Sincerely,

[Attorney name]

# QUICK REFERENCE: STEP-BY-STEP CASE GUIDE T NONIMMIGRANT STATUS APPLICATION

This basic outline of a T-Status case should be read in conjunction with the Manual, sample documents, and other resources on Sanctuary's Pro-Bono Portal. Of course, every client and case is different, and so you will need to be flexible with the steps and the timing. Nonetheless, the following guideposts should give you a good sense of what to expect when you help a Sanctuary client apply for T-Status.

There are four phases in a T case, including (1) gathering information, supporting evidence and beginning the drafting; (2) reporting to law enforcement; (3) filing the application, and (4) post-filing arrangements. These four phases are described in detail below.

## Phase 1. Gather Information and Begin Drafting

- 1. After you take a Sanctuary T client you should:
  - a. Get in touch with your Mentoring Attorney to set up an introductory case call. If Sanctuary has any relevant client documents, your Mentoring Attorney will send them to you before the call.
  - b. Attend, or watch a recording of, a Sanctuary T nonimmigrant status training, and review this Manual.
- 2. If you do not have someone who speaks the client's language on your team, arrange for an interpreter to join the team. The interpreter should be the same throughout the case to maintain consistency and build trust with the client.
- 3. On the introductory call with your Mentoring Attorney, discuss any deadlines, such as derivatives turning 21, the Law Enforcement Agency (LEA) compliance requirement and whether the underage or trauma exception to that requirement applies to your client.
- 4. Call your client to introduce yourself and set up a time to meet. Go over the documents that you would like your client to start gathering and, ideally, bring to the first meeting. For the first meeting, you will likely want to set aside at least 1.5 to 3 hours (you may need at least 3 hours for the first meeting if an interpreter is involved).
- 5. Review the Exhibit, *Interviewing and Assisting Trafficking Survivors*, and the *Interviewing Your Client* section of this Manual to prepare for your first client meeting.
- 6. Meet with the client. You will need to meet with your client many times to build trust, and gather all the necessary information and supporting evidence.

- 7. You should start drafting the client affidavit as soon as practicable. This will help you organize all the information you have and will enable you to easily identify gaps or inconsistencies that you need to go over with your client at the next meeting(s). You should also begin gathering the supporting documents you want to attach to the T-Status application.
- 8. If your client has not already reported the trafficking to a Law Enforcement Agency (LEA), touch base with your Mentoring Attorney to strategize about which LEA you should contact to report your client's trafficking or whether the trauma exception may apply to your client. If your client is under the age of 18, there is no reporting requirement.
- 9. *Timing*: Phase 1 should be completed within the **first 4-6 weeks**<sup>1</sup> of your representation. It is important to gather the client's story right away so that you are prepared to help her through the law enforcement reporting process. This process could take some time, so you will want to start it as soon as you can. However, if your client is triggered by recounting their traumatic experiences, you should take a break or shift to more procedural matters like completing the client's fee waiver request.

# Phase 2. Cooperation with Law Enforcement

- 10. If your client has already been cooperating with law enforcement, you should immediately reach out to the LEA to seek Continued Presence and work authorization (if your client does not already have it).
- 11. If your client has not yet contacted law enforcement, you should schedule a meeting to discuss the LEA compliance requirement, what it would entail and the client's goals (e.g. just do the minimum necessary or interest in criminal investigation). It is important to set clear expectations about how LEA agents may proceed and how that is separate and unique from what is necessary to meet the T status elements.
- 12. If your client has not yet contacted law enforcement, you should contact your Mentoring Attorney to request LEA contact information and the client's goals. Then, with the client's consent, you should begin reaching out to law enforcement to help your client report their trafficking after you are fully familiar with their case.
- 13. The mechanics and length of this phase will vary depending on how interested the LEA is and whether your client has been or continues to be traumatized by interaction with LEA officials. Your client may be asked for one or more interviews. Help them prepare for, and accompany them to, every interaction with law enforcement.
- 14. You should communicate with your Mentoring Attorney about how the LEA involvement develops and how to document your client's compliance with this requirement. There is no

<sup>&</sup>lt;sup>1</sup> If your client struggles to tell you her story because of trauma even after multiple meetings, please notify your Mentoring Attorney so we can make the appropriate referrals, such as counseling, if the client is not already receiving mental health services. In some cases, it may be best for your client's health to pause work on the T application until they receive appropriate mental health care.

requirement for a signed I-914, Supp. B. If your client's traffickers are prosecuted as a result of the investigation, prosecutors may delay providing a signed I-914 Supp. B to avoid potential inconsistencies in testimony or the appearance that your client is testifying in exchange for an immigration benefit. While it is not necessary to submit a signed I-914 Supp. B, if your client is cooperating in an active prosecution, and wishes to file for T nonimmigrant status before the investigation/prosecution is over, please discuss with your Mentoring Attorney.

15. Do not wait to develop the rest of your case in anticipation of receiving a signed I-914 Supp. B, because there is no guarantee that LEA agents will provide a signed I-914, Supp. B., and your client's T-Status application does not depend on it.

# **Phase 3. Filing the Application**

- 16. You should finalize your client's T-Status application once you have gathered all supporting evidence and ensured that it is consistent with your client's affidavit. Send the entire draft filing (including all supporting documents) to your Mentoring Attorney to review.
- 17. After you and your Mentoring Attorney are satisfied with the application package, schedule a final meeting with your client and have her review and sign all final forms and fee waivers, and notarize her affidavits.
- 18. Submit the entire application to the filing location listed on the USCIS website:

https://www.uscis.gov/i-914

19. E-mail your Mentoring Attorney a complete PDF of the entire filing. No need to send Sanctuary hard copies.

#### Phase 4. Post-Filing

20. After you file the application you will receive several Notice of Action Forms from USCIS. Update both your client and your Mentoring Attorney about all Notices of Action that you receive and send PDF copies of all notices to your client and Mentoring Attorney.

<u>Practice Tip</u>: After you get your first Notice of Action, you can create a USCIS account to track the progress of your case: <a href="https://egov.uscis.gov/casestatus/disclaimer.do">https://egov.uscis.gov/casestatus/disclaimer.do</a>

21. You will also get an Application Support Center (ASC) Biometric Appointment Notice for your client. Explain the notice to your client and what will happen at the appointment (photograph and fingerprints). If your client feels comfortable with these procedures, it is not necessary for you to accompany your client to this appointment.

- 22. You may receive a Request for Evidence ("**RFE**"). Please notify your Mentoring Attorney ASAP when you receive the request and ensure a timely response to the RFE before the deadline.
- 23. Timing on application decisions varies. USCIS processing times for T applications have ranged from 9.6 months in Fiscal Year 2017 to 18.6 months in Fiscal Year 2020. As of December 2022, the average processing time was 16.5 months.<sup>2</sup>

  Practice Tip: The USCIS website provides estimates of the current processing times for various immigration applications: <a href="https://egov.uscis.gov/processing-times/">https://egov.uscis.gov/processing-times/</a>
- 24. Periodically check-in with your client. It means a lot to our clients when you keep them posted on the status of their case, even if it is just a brief call, email, or text to let them know you checked and their application is still pending.

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<sup>&</sup>lt;sup>2</sup> See https://egov.uscis.gov/processing-times/historic-pt.